



**CITY OF EDWARDSVILLE, ILLINOIS**

FINANCIAL STATEMENTS AND  
SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED  
APRIL 30, 2019

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**CITY OF EDWARDSVILLE, ILLINOIS**

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## INDEPENDENT AUDITOR'S REPORT

To the Mayor and City Council  
City of Edwardsville, Illinois

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the of the City of Edwardsville, Illinois as of and for the year ended April 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Edwardsville, Illinois as of April 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Change in Accounting Principle***

As discussed in Note 8 to the financial statements, in 2019 the City of Edwardsville adopted new accounting guidance, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Our opinion is not modified with respect to this matter.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 3 to 12), budgetary comparison information (pages 67 to 69) and schedules of pension funding progress and related information (pages 70 to 80) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

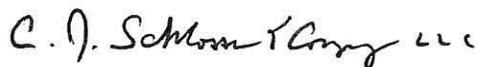
### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Edwardsville, Illinois' basic financial statements. The combining and individual nonmajor fund financial statements and other schedules are presented for purposes of additional analysis and are not a required part of the financial statements.

The combining and individual nonmajor fund financial statements and other schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 19, 2020 on our consideration of the City of Edwardsville, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Edwardsville, Illinois' internal control over financial reporting and compliance.



Certified Public Accountants  
Alton, Illinois

September 19, 2020

**CITY OF EDWARDSVILLE, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of the City of Edwardsville, we offer readers of the City of Edwardsville financial statements this narrative overview and analysis of the financial activities of the City of Edwardsville for the fiscal year ended April 30, 2019. All dollar amounts unless otherwise indicated, are expressed in thousands of dollars.

**Profile of the City**

The City of Edwardsville, the third oldest city in the State of Illinois incorporated in 1872, is located in the southwestern part of the state of Illinois. The City of Edwardsville currently occupies a land area of approximately 17 square miles and serves an estimated population of 26,631. The City is the county seat of Madison County, Illinois and the home of Southern Illinois University Edwardsville as well as the N.O. Nelson Campus of Lewis and Clark Community College, and the Mannie Jackson Center for Humanities. The City of Edwardsville is empowered to levy a property tax on real properties located within its boundaries. In addition, the City is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing council.

The City of Edwardsville has operated under the aldermanic-city form of government since 1872. Policy-making and legislative authority are vested in a governing council consisting of the mayor and seven aldermen. The governing council is responsible, among other things, for passing ordinances, adopting the appropriations ordinance, appointing committees and hiring both the City Administrator and Attorney. The City's Administrator is responsible for carrying out the policies and ordinances of the governing council and for overseeing the day-to-day operations of the government. The Council is elected on a non-partisan basis with council members serving four year staggered terms, with four council members elected at one election and three council members elected two years later each representing one ward of the City. The Mayor, City Clerk and City Treasurer are elected at large to serve four-year terms.

The City of Edwardsville provides a full range of services, including police and fire protection, the construction and maintenance of highways, streets and other infrastructure; water, sewer and sanitation services and recreational activities and cultural events. The City of Edwardsville is also financially accountable for a legally separate Public Library which has its own governing board, who sets the operational budget and which is reported separately within the City of Edwardsville's financial statements.

**Financial Highlights**

- The assets of the City of Edwardsville exceeded its liabilities at the close of the most recent fiscal year by \$55,415 (net position). Of this amount, a negative balance of \$21,184 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the City of Edwardsville's governmental activities reported combined ending net position of \$29,172.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$9,932 or 55% of total general fund expenditures.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Edwardsville's basic financial statements. The City of Edwardsville's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

*Government-wide financial statements.* The government-wide financial statements are designed to provide readers with a broad overview of the City of Edwardsville's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as useful indicators of whether the financial position of the City of Edwardsville is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Edwardsville that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Edwardsville include general government, public safety, highways and streets, economic development and culture and recreation. The business-type activities of the City of Edwardsville include water, sewer and garbage operations.

The government-wide financial statements include not only the City of Edwardsville itself (known as the primary government), but also a legally separate Library for which the City of Edwardsville is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 13-14 of this report.

*Fund financial statements.* A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Edwardsville, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Edwardsville can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

*Governmental funds.* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike

CITY OF EDWARDSVILLE, ILLINOIS  
MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of available resources, as well as on balances of resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances. These statements provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Edwardsville maintains twenty-three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General fund, the TIF #3 fund, and the Parks Improvement fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City of Edwardsville adopts an annual budget for its general fund. A budgetary comparison statement has been provided for the major funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 15-18 of this report.

*Proprietary funds.* The City of Edwardsville maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Edwardsville uses enterprise funds to account for its water, sewer and garbage operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Edwardsville's various functions. The City of Edwardsville uses an internal service fund to account for its group health care costs, however since this service predominantly benefits governmental rather than business-type functions, it has been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water, sewer and garbage operations which provide water and water distribution, sewage treatment, pumping stations and collection systems and sanitation collection activities.

The basic proprietary fund financial statements can be found on pages 19-22 of this report.

CITY OF EDWARDSVILLE, ILLINOIS  
MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

*Fiduciary funds.* Fiduciary funds are used to account for resources held in benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Edwardsville's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 23-24 of this report.

*Notes to the financial statements.* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 25-66 of this report.

*Other information.* In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Edwardsville's progress in funding its obligation to provide pension and other post-employment benefits to its employees.

Required supplementary information can be found on pages 67-81 of this report.

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 82-87 of this report.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the City of Edwardsville, assets exceeded liabilities by \$55,415 at the close of the 2019 fiscal year.

Of this net position, a negative \$21,184 is reported as unrestricted. This balance is negative primarily due to the reporting of accrued pension liabilities that will be funded by general revenues in future years. The other major component is reflected in the City's investment in capital assets \$71,708 (e.g. land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Edwardsville uses these capital assets to provide services to citizens and consequently these assets are not available for future spending. Although the City of Edwardsville's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

CITY OF EDWARDSVILLE, ILLINOIS  
MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

**CITY OF EDWARDSVILLE'S NET POSITION**

	Governmental activities		Business-type activities		Total	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 28,821	\$ 26,173	\$ (2,459)	\$ (3,069)	\$ 26,362	\$ 23,104
Capital assets	68,147	62,902	36,647	36,377	104,794	99,279
Total assets	<u>\$ 96,968</u>	<u>\$ 89,075</u>	<u>\$ 34,188</u>	<u>\$ 33,308</u>	<u>\$ 131,156</u>	<u>\$ 122,383</u>
Deferred outflows	2,117	1,686	283	-	2,400	1,686
Long-term liabilities	\$ 56,234	\$ 55,115	\$ 7,614	\$ 8,122	\$ 63,848	\$ 63,237
Other liabilities	3,531	959	640	399	4,171	1,358
Total liabilities	<u>\$ 59,765</u>	<u>\$ 56,074</u>	<u>\$ 8,254</u>	<u>\$ 8,521</u>	<u>\$ 68,019</u>	<u>\$ 64,595</u>
Deferred inflows	10,148	9,771	274	-	10,422	9,771
Net investment in capital assets	\$ 41,632	\$ 41,168	\$ 30,076	\$ 28,698	\$ 71,708	\$ 69,866
Restricted	4,891	5,154	-	-	4,891	5,154
Unrestricted	(17,351)	(19,406)	(3,833)	(4,171)	(21,184)	(23,577)
Total net position	<u>\$ 29,172</u>	<u>\$ 26,916</u>	<u>\$ 26,243</u>	<u>\$ 24,527</u>	<u>\$ 55,415</u>	<u>\$ 51,443</u>

At the end of the current fiscal year, the City of Edwardsville is able to report positive balances in net position, for the government as a whole, as well as for its separate governmental and business-type activities.

*Governmental activities.* Governmental activities increased the City's net position by \$2,256 as shown in the schedule below, and business-type activities reported an increase of \$1,716.

**CITY OF EDWARDSVILLE'S CHANGES IN NET POSITION**

	Governmental activities		Business-type activities		Total	
	2019	2018	2019	2018	2019	2018
Program revenues:						
Charges for services	\$ 5,249	\$ 4,246	\$ 11,412	\$ 10,236	\$ 16,661	\$ 14,482
Operating grants and contributions	169	224	-	-	169	224
Capital grants and contributions	2,127	1,032	-	-	2,127	1,032
General revenues:						
Property taxes	9,772	9,140	294	322	10,066	9,462
Other taxes	15,327	15,329	-	-	15,327	15,329
Other	1,395	213	30	(56)	1,425	157
Total revenues	<u>\$ 34,039</u>	<u>\$ 30,184</u>	<u>\$ 11,736</u>	<u>\$ 10,502</u>	<u>\$ 45,775</u>	<u>\$ 40,686</u>

CITY OF EDWARDSVILLE, ILLINOIS  
MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

**CITY OF EDWARDSVILLE'S CHANGES IN NET POSITION**

	Governmental activities		Business-type activities		Total	
	2019	2018	2019	2018	2019	2018
Expenses:						
General government	\$ 6,954	\$ 4,739	\$ -	\$ -	\$ 6,954	\$ 4,739
Public safety	12,941	11,498	-	-	12,941	11,498
Highways and streets	5,933	5,382	-	-	5,933	5,382
Public works	1,831	1,561	-	-	1,831	1,561
Culture and recreation	3,539	3,287	-	-	3,539	3,287
Interest on long-term debt	685	843	-	-	685	843
Water	-	-	4,697	4,711	4,697	4,711
Sewer	-	-	3,242	3,441	3,242	3,441
Garbage	-	-	1,785	1,746	1,785	1,746
Total expenses	<u>31,883</u>	<u>27,310</u>	<u>9,724</u>	<u>9,898</u>	<u>41,607</u>	<u>37,208</u>
Increase (decrease) in net position before transfers	2,156	2,874	2,012	604	4,168	3,478
Transfers	<u>322</u>	<u>203</u>	<u>(322)</u>	<u>(203)</u>	<u>-</u>	<u>-</u>
Change in net position	2,478	3,077	1,690	401	4,168	3,478
Net position, beg of year	<u>26,694</u>	<u>23,839</u>	<u>24,553</u>	<u>24,126</u>	<u>51,247</u>	<u>47,965</u>
Net position, end of year	<u>\$ 29,172</u>	<u>\$ 26,916</u>	<u>\$ 26,243</u>	<u>\$ 24,527</u>	<u>\$ 55,415</u>	<u>\$ 51,443</u>

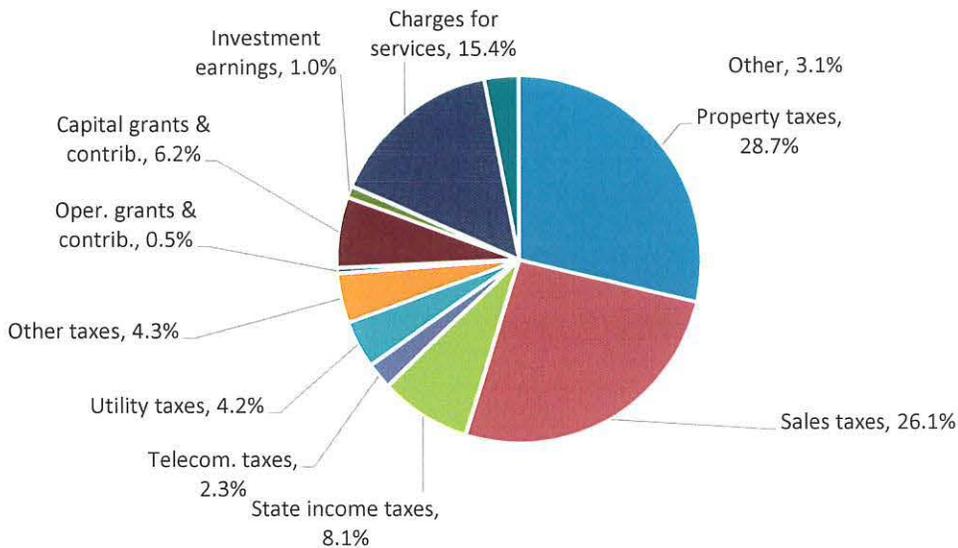
The City of Edwardsville's revenue sources for governmental activities are well diversified between charges for services, property taxes, sales taxes and other taxes in order not to rely upon any one specific revenue source as shown in the chart below. The City has experienced an annual average increase in assessed valuation of 3.06% since 2009 thereby increasing property tax revenue while the City's combined tax rate has increased from \$1.4143 per \$100 of assessed valuation in 2009 to \$1.4351 in 2018.

Property taxes reported an increase of \$604 as the assessed valuation increased from \$737 million in 2017 to \$753 million in 2018. The City reported a \$2 decrease in other taxes which includes income taxes and other taxes received from the State of Illinois. Capital contributions include construction projects related to the City's infrastructure.

Total expenses for the City increased \$4,573. As in the prior year, the largest category of expenditures was for public safety, followed by highways and streets.

CITY OF EDWARDSVILLE, ILLINOIS  
 MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

Revenue by Sources - Governmental Activities



**Financial Analysis of the Government's Funds**

As noted earlier, the City of Edwardsville uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental funds.* The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of available resources. Such information is useful in assessing the City of Edwardsville's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of fiscal 2019, the City of Edwardsville's governmental funds reported combined ending fund balances of \$14,146. Approximately \$6,077 or 43% constitutes assigned or unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance is either nonspendable, restricted or committed, to indicate that it is not available for new spending because it is in a nonspendable form, has already been committed to pay for capital or other projects, or is restricted for other purposes.

The general fund is the chief operating fund of the City of Edwardsville. At the end of the current fiscal year, unassigned fund balance of the general fund was \$9,932 which represents 97.0% of the City's general fund balance. As a measure of the general fund's liquidity, it may be useful to compare the fund balance to total fund expenditures. Unassigned fund balance represents 55% of total general fund expenditures. The City's general fund balance increased \$2,126 during the current year.

CITY OF EDWARDSVILLE, ILLINOIS  
 MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

*Proprietary funds.* The City of Edwardsville's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

There were no changes to the budget during 2019.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**CAPITAL ASSETS**

The City of Edwardsville's investment in capital assets for its governmental and business type activities as of April 30, 2019 and 2018 amounted to \$104,794 and \$99,279 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, construction in progress, land improvements, machinery and equipment and park facilities.

**CITY OF EDWARDSVILLE'S CAPITAL ASSETS  
 (net of depreciation)**

	Governmental activities		Business-type activities		Total	
	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>
Land	\$ 5,770	\$ 4,138	\$ 370	\$ 294	\$ 6,140	\$ 4,432
Land improvements	1,825	1,936	-	-	1,825	1,936
Buildings and systems	20,054	20,708	34,864	35,288	54,918	55,996
Equipment	1,270	1,202	982	415	2,252	1,617
Vehicles	561	614	431	380	992	994
Infrastructure	31,921	32,598	-	-	31,921	32,598
Construction in Progress	6,746	1,706	-	-	6,746	1,706
<b>Total</b>	<b>\$ 68,147</b>	<b>\$ 62,902</b>	<b>\$ 36,647</b>	<b>\$ 36,377</b>	<b>\$ 104,794</b>	<b>\$ 99,279</b>

Major capital asset events during the current fiscal year included the following:

- Continued additions to the City's infrastructure including the lining of sanitary sewers and improvements to Center Grove Road, St. Louis Street, and Troy Road.
- Continued construction of the Sports Complex.
- Improvements related to the LeClaire Lake retaining wall and the Schwarz St. Dog Park
- Construction of restroom facilities adjacent to the bandstand in City Park
- New service trucks for the street and water departments, a poly track mounted paver and a wheel loader for the use of the street, water, and sewer departments
- Blower replacements at the Waste Water Treatment Plant
- Equipment purchases for the playground at the Vadalabene Park and for the SIUE Pool
- Acquisition of 71 acres of land (Taber Property/DRDA Woods)
- Acquisition of an additional 13 acres of land for the Sports Complex

CITY OF EDWARDSVILLE, ILLINOIS  
 MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

Additional information on the City of Edwardsville's capital assets can be found in Note 5 on pages 38-39 of this report.

**LONG-TERM DEBT**

At the end of the current fiscal year, the City of Edwardsville had total bonded debt outstanding of \$24,923. This amount comprises debt backed by the full faith and credit of the City. The balance of \$1,392 represents low interest loans from other governmental agencies.

**CITY OF EDWARDSVILLE'S OUTSTANDING DEBT**

	Governmental activities		Business-type activities		Total	
	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>
General obligation bonds	\$ 19,777	\$ 21,593	\$ 5,146	\$ 5,676	\$ 24,923	\$ 27,269
Loans and capital leases	<u>-</u>	<u>150</u>	<u>1,392</u>	<u>1,964</u>	<u>1,392</u>	<u>2,114</u>
Total revenues	<u>\$ 19,777</u>	<u>\$ 21,743</u>	<u>\$ 6,538</u>	<u>\$ 7,640</u>	<u>\$ 26,315</u>	<u>\$ 29,383</u>

The City did not issue any additional debt in the current fiscal year.

The City of Edwardsville received an AA rating from Standard & Poor's and AAA bond insurance from FGIC.

Additional information on the City of Edwardsville's long-term debt can be found in Note 6 on pages 40-42 of this report.

**Economic Factors and Net Year's Budgets and Rates**

The unemployment rate for the State of Illinois was 4%, for the St. Louis metropolitan area, which includes Edwardsville, was 4.2%, and the City of Edwardsville was 3.3%. The City has seen continued growth in sales tax revenue, increased assessed valuation and population (from 14,500 in 1990 to 20,491 in 2000 and 24,293 in 2010). A special census of 26,631 was certified during March 2015.

Inflationary trends in the region compare favorably to national indices.

The City increases its water rates .10 per 1,000 gallons effective May 1 of each year. The sewer rate includes an annual 5% increase per 1,000 gallons, effective May 1 of each year. Trash service increased \$1.48 per month in August 1, 2017.

CITY OF EDWARDSVILLE, ILLINOIS  
MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

**Requests for Information**

This financial report is designed to provide a general overview of the City of Edwardsville's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of City Clerk/Collector, City of Edwardsville, 118 Hillsboro Avenue, Edwardsville, IL 62025

**CITY OF EDWARDSVILLE, ILLINOIS**

STATEMENT OF NET POSITION  
APRIL 30, 2019

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	
<b><u>Assets</u></b>				
Cash and Cash Equivalents	\$ 7,002,174	\$ 481,482	\$ 7,483,656	\$ 572,416
Investments	2,440,326	206,703	2,647,029	297,933
Receivables (Net of allowance for uncollectibles):	13,463,868	1,751,322	15,215,190	-
Internal Balances	5,338,642	(5,338,642)	-	-
Inventory	-	162,415	162,415	-
Prepaid Expenses	576,131	209,779	785,910	13,209
Restricted Assets:				
Cash and Cash Equivalents	-	67,830	67,830	-
Capital Assets:				
Land	5,770,494	369,759	6,140,253	-
Land Improvements	3,789,667	-	3,789,667	-
Buildings and Systems	26,592,928	63,094,410	89,687,338	4,750,067
Equipment	4,305,190	2,308,732	6,613,922	108,802
Vehicles	4,513,783	1,235,097	5,748,880	-
Infrastructure	91,795,140	-	91,795,140	-
Construction in Progress	6,746,219	-	6,746,219	-
Accumulated Depreciation	(75,366,575)	(30,361,039)	(105,727,614)	(4,738,136)
Total Assets	<u>\$ 96,967,987</u>	<u>\$ 34,187,848</u>	<u>\$ 131,155,835</u>	<u>\$ 1,004,291</u>
<b><u>Deferred Outflows of Resources</u></b>				
Future Pension Expense	\$ 2,116,747	\$ 583,286	\$ 2,700,033	\$ -
<b><u>Liabilities</u></b>				
Accounts Payable	\$ 3,055,786	\$ 500,632	\$ 3,556,418	\$ 4,637
Accrued Salaries	377,189	25,333	402,522	19,550
Accrued Interest Payable	97,931	46,232	144,163	-
Customer Deposits	-	67,830	67,830	-
Noncurrent Liabilities:				
Due Within One Year	1,525,503	1,095,670	2,621,173	-
Due in More Than One Year	54,708,322	6,518,342	61,226,664	156,196
Total Liabilities	<u>59,764,731</u>	<u>8,254,039</u>	<u>68,018,770</u>	<u>180,383</u>
<b><u>Deferred Inflows of Resources</u></b>				
Future Pension Expense	-	274,171	274,171	-
Unearned Revenue	10,147,814	-	10,147,814	-
	<u>\$ 10,147,814</u>	<u>\$ 274,171</u>	<u>\$ 10,421,985</u>	<u>\$ -</u>
<b><u>Net Position</u></b>				
Net Investment in Capital Assets	41,632,269	30,076,193	71,708,462	120,733
Restricted	4,890,924	-	4,890,924	-
Unrestricted	(17,351,004)	(3,833,269)	(21,184,273)	703,175
Total Net Position	<u>\$ 29,172,189</u>	<u>\$ 26,242,924</u>	<u>\$ 55,415,113</u>	<u>\$ 823,908</u>

The notes to the financial statements are an integral part of this statement

**CITY OF EDWARDSVILLE, ILLINOIS**

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED APRIL 30, 2019

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component Unit	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Governmental Activities	Business-type Activities		Total
<b>Primary Government:</b>								
<b>Governmental Activities:</b>								
General Government	\$ 6,953,948	\$ 668,260	\$ -	\$ -	\$ (6,285,688)		\$ (6,285,688)	
Public Safety	12,941,466	1,669,332	84,973	-	(11,187,161)		(11,187,161)	
Highways and Streets	5,933,167	-	21,096	876,646	(5,035,425)		(5,035,425)	
Public Works	1,831,358	1,040,105	-	-	(791,253)		(791,253)	
Culture and Recreation	3,538,652	1,871,185	62,588	1,250,100	(354,779)		(354,779)	
Interest on Long-term Debt	685,138	-	-	-	(685,138)		(685,138)	
<b>Total Governmental Activities</b>	<b>31,883,729</b>	<b>5,248,882</b>	<b>168,657</b>	<b>2,126,746</b>	<b>(24,339,444)</b>		<b>(24,339,444)</b>	
<b>Business-type Activities:</b>								
Water	4,697,334	4,321,994	-	-		\$ (375,340)	(375,340)	
Sewer	3,241,290	5,385,464	-	-		2,144,174	2,144,174	
Garbage	1,784,367	1,704,896	-	-		(79,471)	(79,471)	
<b>Total Business-type Activities</b>	<b>9,722,991</b>	<b>11,412,354</b>	<b>-</b>	<b>-</b>		<b>1,689,363</b>	<b>1,689,363</b>	
<b>Total Primary Government</b>	<b>\$ 41,606,720</b>	<b>\$ 16,661,236</b>	<b>\$ 168,657</b>	<b>\$ 2,126,746</b>	<b>(24,339,444)</b>	<b>1,689,363</b>	<b>(22,650,081)</b>	
<b>Component Unit:</b>								
Library	\$ 1,385,721	\$ 50,438	\$ 35,204	\$ -			\$ (1,300,079)	
<b>Total Component Unit</b>	<b>\$ 1,385,721</b>	<b>\$ 50,438</b>	<b>\$ 35,204</b>	<b>\$ -</b>			<b>(1,300,079)</b>	
<b>General Revenues:</b>								
Property Tax, Levied for General Purposes					9,771,660	293,708	10,065,368	1,308,652
Sales and Use Tax					8,881,487	-	8,881,487	-
Replacement Tax					197,403	-	197,403	17,171
State Income Tax					2,755,118	-	2,755,118	-
Motor Fuel Tax					706,214	-	706,214	-
Telecommunications Tax					780,920	-	780,920	-
Utility Tax					1,431,412	-	1,431,412	-
Motel Tax					389,719	-	389,719	-
Amusement Tax					185,553	-	185,553	-
Unrestricted Investment Earnings					346,907	30,061	376,968	17,601
Miscellaneous					8,672	-	8,672	797
Gain on Sale of Assets					1,039,647	-	1,039,647	-
Transfers					322,798	(322,798)	-	-
<b>Total General Revenues and Transfers</b>					<b>26,817,510</b>	<b>971</b>	<b>26,818,481</b>	<b>1,344,221</b>
<b>Change in Net Position</b>					<b>2,478,066</b>	<b>1,690,334</b>	<b>4,168,400</b>	<b>44,142</b>
<b>Net Position - Beginning, As Restated</b>					<b>26,694,123</b>	<b>24,552,590</b>	<b>51,246,713</b>	<b>779,766</b>
<b>Net Position - Ending</b>					<b>\$ 29,172,189</b>	<b>\$ 26,242,924</b>	<b>\$ 55,415,113</b>	<b>\$ 823,908</b>

The notes to the financial statements are an integral part of this statement

**CITY OF EDWARDSVILLE, ILLINOIS**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
APRIL 30, 2019

	<u>General Fund</u>	<u>TIF #3 Fund</u>	<u>Parks Improvement Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<u>Assets</u>					
Cash and Cash Equivalents	\$ 866,369	\$ 1,141,345	\$ -	\$ 4,782,961	\$ 6,790,675
Investments	243,942	413,526	368,634	1,273,674	2,299,776
Receivables (Net, where applicable, of allowances for uncollectibles):					
Property Tax	3,371,200	1,608,700	-	5,038,700	10,018,600
Services	129,462	-	-	156,773	286,235
Intergovernmental	2,449,637	-	-	542,334	2,991,971
Interest	3,674	-	-	-	3,674
Other	143,081	-	20,307	-	163,388
Due From Other Funds	7,276,136	1,500,000	-	31,362	8,807,498
Prepaid Expenses	336,143	-	-	216,325	552,468
Total Assets	<u>\$ 14,819,644</u>	<u>\$ 4,663,571</u>	<u>\$ 388,941</u>	<u>\$ 12,042,129</u>	<u>\$ 31,914,285</u>
 <u>Liabilities, Deferred Inflows of Resources, and Fund Balance</u>					
Liabilities:					
Accounts Payable	\$ 119,813	\$ 1,671,178	\$ 37,414	\$ 1,216,641	\$ 3,045,046
Accrued Salaries and Compensated Absences	355,391	-	-	21,798	377,189
Due to Other Funds	19,756	-	1,440,477	2,004,335	3,464,568
Total Liabilities	<u>494,960</u>	<u>1,671,178</u>	<u>1,477,891</u>	<u>3,242,774</u>	<u>6,886,803</u>
Deferred Inflows of Resources:					
Unearned Revenue	4,056,121	1,608,700	-	5,216,409	10,881,230
Fund Balance:					
Nonspendable	336,143	-	-	504,568	840,711
Restricted	-	1,383,693	-	3,507,231	4,890,924
Committed	-	-	-	2,337,862	2,337,862
Assigned	-	-	-	-	-
Unassigned	9,932,420	-	(1,088,950)	(2,766,715)	6,076,755
Total Fund Balance	<u>10,268,563</u>	<u>1,383,693</u>	<u>(1,088,950)</u>	<u>3,582,946</u>	<u>14,146,252</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	<u>\$ 14,819,644</u>	<u>\$ 4,663,571</u>	<u>\$ 388,941</u>	<u>\$ 12,042,129</u>	<u>\$ 31,914,285</u>

The notes to the financial statements are an integral part of this statement

**CITY OF EDWARDSVILLE, ILLINOIS**

RECONCILIATION OF THE BALANCE SHEET OF THE  
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION  
APRIL 30, 2019

Amounts reported for governmental fund balances are different because:

Fund balances - total governmental funds	\$ 14,146,252
Capital assets used in governmental activities are not financial resources and, therefore, are not reported on the balance sheet of the governmental funds.	68,146,846
The amount of compensated absences is not recorded as a liability on the balance sheet of the governmental funds.	(2,532,317)
The amount of accrued retirement benefits is not recorded as a liability on the balance sheet of the governmental funds.	(2,421,030)
The amount of the net pension liability related to the police and fire pensions is not recorded as a liability on the balance sheet of the governmental funds.	(27,435,205)
The amount of the net pension liability related to IMRF and SLEP is not recorded as a liability on the balance sheet of the governmental funds.	(4,076,915)
The amount of the future pension expense related to the pension funds of the City is not recorded as an asset on the balance sheet of the governmental funds.	2,116,747
Long-term debt (e.g., bonds, leases) is not reported as a liability on the balance sheet of the governmental funds.	(19,779,401)
Accrued interest payable on the long-term debt is not reported as a liability on the balance sheet of the governmental funds.	(97,931)
Some receivables are not available to pay current-period expenditures and, therefore, are deferred in the governmental funds balance sheet, but recognized as revenue as economic financial resources.	733,416
Net effect of including internal service fund in governmental activities.	360,684
Debt issuance premiums and discounts are not reported as an asset to be amortized on the balance sheet of the governmental funds.	<u>11,043</u>
Net position of governmental activities	<u>\$ 29,172,189</u>

The notes to the financial statements are an integral part of this statement

**CITY OF EDWARDSVILLE, ILLINOIS**

STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED APRIL 30, 2019

	<u>General Fund</u>	<u>TIF #3 Fund</u>	<u>Parks Improvement Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:					
Property Tax	\$ 3,495,789	\$ 1,574,585	\$ -	\$ 4,701,286	\$ 9,771,660
Intergovernmental:					
Sales and Use Tax	7,221,305	-	-	1,819,281	9,040,586
Replacement Tax	197,403	-	-	-	197,403
State Income Tax	2,755,118	-	-	-	2,755,118
Motor Fuel Tax	-	-	-	706,214	706,214
Telecommunications Tax	389,094	-	-	389,094	778,188
Grants	105,759	-	1,250,100	227,845	1,583,704
Other Local Taxes	110,226	-	165,189	1,731,269	2,006,684
Licenses, Fees and Permits	396,839	-	-	-	396,839
Charges for Services	2,778,946	-	1,320	1,810,664	4,590,930
Fines	261,113	-	-	-	261,113
Investment Earnings	215,704	76,504	(17,284)	65,390	340,314
Sale of Assets	1,039,647	-	-	-	1,039,647
Miscellaneous Revenues/Reimbursements	<u>8,672</u>	<u>-</u>	<u>13,709</u>	<u>49,189</u>	<u>71,570</u>
Total Revenues	<u>18,975,615</u>	<u>1,651,089</u>	<u>1,413,034</u>	<u>11,500,232</u>	<u>33,539,970</u>
Expenditures:					
Current:					
General Government	2,961,546	2,268,539	-	1,365,631	6,595,716
Public Safety	10,094,455	-	-	2,460	10,096,915
Highways and Streets	2,302,469	16,388	-	1,005,907	3,324,764
Public Works	1,676,883	-	-	-	1,676,883
Culture and Recreation	327,902	-	42,402	2,243,272	2,613,576
Debt Service:					
Principal	-	315,000	82,883	1,568,487	1,966,370
Interest/Fees	-	32,865	41,825	620,492	695,182
Capital Outlay	<u>639,873</u>	<u>-</u>	<u>3,650,207</u>	<u>4,669,320</u>	<u>8,959,400</u>
Total Expenditures	<u>18,003,128</u>	<u>2,632,792</u>	<u>3,817,317</u>	<u>11,475,569</u>	<u>35,928,806</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>972,487</u>	<u>(981,703)</u>	<u>(2,404,283)</u>	<u>24,663</u>	<u>(2,388,836)</u>
Other Financing Sources (Uses):					
Transfers In (Out)	<u>1,153,923</u>	<u>(10,000)</u>	<u>420,000</u>	<u>(1,241,125)</u>	<u>322,798</u>
Total Other Financing Sources (Uses)	<u>1,153,923</u>	<u>(10,000)</u>	<u>420,000</u>	<u>(1,241,125)</u>	<u>322,798</u>
Net Change in Fund Balances	2,126,410	(991,703)	(1,984,283)	(1,216,462)	(2,066,038)
Fund Balance, Beginning of Year	<u>8,142,153</u>	<u>2,375,396</u>	<u>895,333</u>	<u>4,799,408</u>	<u>16,212,290</u>
Fund Balance, End of Year	<u>\$ 10,268,563</u>	<u>\$ 1,383,693</u>	<u>\$ (1,088,950)</u>	<u>\$ 3,582,946</u>	<u>\$ 14,146,252</u>

The notes to the financial statements are an integral part of this statement

CITY OF EDWARDSVILLE, ILLINOIS

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED APRIL 30, 2019

Amounts reported for governmental activities in the statement of activities  
are different because:

Net change in fund balances - total governmental funds \$ (2,066,038)

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$8,959,400) and contributed capital (\$648,801) exceeded depreciation expense (\$4,363,536) in the current year. 5,244,665

The amount of the net pension liability and future pension expense related to the police and fire pension funds are not recorded as an expense in the fund financial statements. In the statement of activities, these amounts are included and recorded currently in the public safety functional expense category. This amount is the difference between the beginning and ending balances that has been included in the statement of activities. (1,534,506)

The amount of the net pension liability and future pension expense related to IMRF are not recorded as an expense in the fund financial statements. In the statement of activities, these amounts are included and recorded currently in the appropriate functional expense category. This amount is the difference between the beginning and ending balances that has been included in the statement of activities. 73,135

The amount of compensated absences is not recorded as expense in the fund financial statements. In the statement of activities, these amounts are included and recorded currently in the various functional expense categories. This amount is the difference between beginning and ending compensated absences balances that has been included in the statement of activities. (199,922)

The amount of accrued retirement benefits is not recorded as expense in the fund financial statements. In the statement of activities, these amounts are included and recorded currently in the various functional expense categories. This amount is the current year addition to accrued retirement benefits that has been included in the statement of activities. (771,418)

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of those differences in the treatment of long-term debt and related items. 1,976,414

Net effect of including internal service fund in governmental activities. (87,897)

Some intergovernmental revenues will not be collected for several months after the City's fiscal year end. They are not considered "available" revenues in the governmental funds. This is the change in deferred revenues between fiscal years. (156,367)

Change in net position of governmental activities \$ 2,478,066

The notes to the financial statements are an integral part of this statement

**CITY OF EDWARDSVILLE, ILLINOIS**

STATEMENT OF NET POSITION  
 PROPRIETARY FUNDS  
 APRIL 30, 2019

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Major Funds				
	Water	Sewer	Garbage	Total	
<b>ASSETS</b>					
Current Assets:					
Cash and Cash Equivalents	\$ -	\$ 557,328	\$ (75,846)	\$ 481,482	\$ 211,499
Investments	-	185,023	21,680	206,703	140,550
Receivables:					
Property Tax	-	-	295,000	295,000	-
Customer/Unbilled	677,041	749,214	325,067	1,751,322	-
Due From Other Funds	-	1,000,000	-	1,000,000	-
Inventory, at Cost	162,415	-	-	162,415	-
Prepaid Expenses	37,327	23,306	149,146	209,779	23,663
Total Current Assets	<u>876,783</u>	<u>2,514,871</u>	<u>715,047</u>	<u>4,106,701</u>	<u>375,712</u>
Noncurrent Assets:					
Restricted Cash and Cash Equivalents	67,830	-	-	67,830	-
Capital Assets:					
Land	177,530	192,229	-	369,759	-
Equipment	1,091,353	1,217,379	-	2,308,732	-
Vehicles	711,043	524,054	-	1,235,097	-
Plant and System	29,770,751	33,323,659	-	63,094,410	-
Less: Accumulated Depreciation	(11,707,535)	(18,653,504)	-	(30,361,039)	-
Total Noncurrent Assets	<u>20,110,972</u>	<u>16,603,817</u>	<u>-</u>	<u>36,714,789</u>	<u>-</u>
Total Assets	<u>20,987,755</u>	<u>19,118,688</u>	<u>715,047</u>	<u>40,821,490</u>	<u>375,712</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Future Pension Expense	\$ 420,568	\$ 162,718	\$ -	\$ 583,286	\$ -
<b>LIABILITIES</b>					
Current Liabilities:					
Accounts Payable	431,452	69,180	-	500,632	10,740
Accrued Salaries	16,720	8,613	-	25,333	-
Due to Other Funds	6,338,642	-	-	6,338,642	4,288
Deferred Income	-	-	295,000	295,000	-
Loans Payable - Current	7,401	579,169	-	586,570	-
Accrued Interest	-	12,391	-	12,391	-
Total Current Liabilities	<u>6,794,215</u>	<u>669,353</u>	<u>295,000</u>	<u>7,758,568</u>	<u>15,028</u>
Current Liabilities (Payable from Restricted Assets):					
Accrued Interest	33,841	-	-	33,841	-
General Obligation Debt - Current	509,100	-	-	509,100	-
Customer Deposits	67,830	-	-	67,830	-
Total Current Liabilities (Payable from Restricted Assets)	<u>610,771</u>	<u>-</u>	<u>-</u>	<u>610,771</u>	<u>-</u>
Noncurrent Liabilities:					
Accrued Retirement Health Benefits	156,196	78,098	-	234,294	-
Accrued Compensated Absences	152,973	76,138	-	229,111	-
Net Pension Liability	451,419	174,654	-	626,073	-
General Obligation Debt (Net of Current Portion)	4,637,380	-	-	4,637,380	-
Less - Unamortized Premium/Discount on Bond	(14,340)	-	-	(14,340)	-
Loans Payable	211,879	593,945	-	805,824	-
Total Noncurrent Liabilities	<u>5,595,507</u>	<u>922,835</u>	<u>-</u>	<u>6,518,342</u>	<u>-</u>
Total Liabilities	<u>13,000,493</u>	<u>1,592,188</u>	<u>295,000</u>	<u>14,887,681</u>	<u>15,028</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Future Pension Expense	\$ 197,686	\$ 76,485	\$ -	\$ 274,171	\$ -
<b>NET POSITION</b>					
Net Investment in Capital Assets	14,657,881	15,418,312	-	30,076,193	-
Unrestricted	(6,447,737)	2,194,421	420,047	(3,833,269)	360,684
Total Net Position	<u>\$ 8,210,144</u>	<u>\$ 17,612,733</u>	<u>\$ 420,047</u>	<u>\$ 26,242,924</u>	<u>\$ 360,684</u>

The notes to the financial statements are an integral part of this statement

**CITY OF EDWARDSVILLE, ILLINOIS**

STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED APRIL 30, 2019

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Major Funds			Total	
	Water	Sewer	Garbage		
Operating Revenue:					
Customer User Charges	\$ 4,011,580	\$ 4,024,736	\$ 1,704,896	\$ 9,741,212	\$ -
Other Service Contributions	-	-	-	-	2,854,246
Tap On Fees	276,983	1,169,782	-	1,446,765	-
Miscellaneous	33,431	190,946	-	224,377	-
Total Operating Revenue	<u>4,321,994</u>	<u>5,385,464</u>	<u>1,704,896</u>	<u>11,412,354</u>	<u>2,854,246</u>
Operating Expenses:					
Personal Services	1,083,684	607,787	-	1,691,471	-
Contractual Services	2,005,581	1,614,680	1,784,367	5,404,628	2,948,736
Supplies	89,366	19,937	-	109,303	-
Heat, Light, and Power	528,039	239,752	-	767,791	-
Depreciation	695,908	724,600	-	1,420,508	-
Total Operating Expenses	<u>4,402,578</u>	<u>3,206,756</u>	<u>1,784,367</u>	<u>9,393,701</u>	<u>2,948,736</u>
Operating Income (Loss)	<u>(80,584)</u>	<u>2,178,708</u>	<u>(79,471)</u>	<u>2,018,653</u>	<u>(94,490)</u>
Nonoperating Revenue (Expense):					
Tax Revenue	-	-	293,708	293,708	-
Interest Income	-	28,977	1,084	30,061	6,593
Bond Amortization	(1,434)	-	-	(1,434)	-
Interest Expense	<u>(293,322)</u>	<u>(34,534)</u>	<u>-</u>	<u>(327,856)</u>	<u>-</u>
Total Nonoperating Revenue (Expense)	<u>(294,756)</u>	<u>(5,557)</u>	<u>294,792</u>	<u>(5,521)</u>	<u>6,593</u>
Income before Transfers	(375,340)	2,173,151	215,321	2,013,132	(87,897)
Transfers In (Out)	<u>(59,792)</u>	<u>(113,006)</u>	<u>(150,000)</u>	<u>(322,798)</u>	<u>-</u>
Change in Net Position	(435,132)	2,060,145	65,321	1,690,334	(87,897)
Net Position, Beginning of Year, As Restated	<u>8,645,276</u>	<u>15,552,588</u>	<u>354,726</u>	<u>24,552,590</u>	<u>448,581</u>
Net Position, End of Year	<u>\$ 8,210,144</u>	<u>\$ 17,612,733</u>	<u>\$ 420,047</u>	<u>\$ 26,242,924</u>	<u>\$ 360,684</u>

The notes to the financial statements are an integral part of this statement

**CITY OF EDWARDSVILLE, ILLINOIS**

STATEMENT OF CASH FLOWS  
 PROPRIETARY FUNDS  
 FOR THE YEAR ENDED APRIL 30, 2019

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Major Funds			Total	
	Water	Sewer	Garbage		
Cash flows from operating activities:					
Receipts for services	\$ 4,176,474	\$ 5,158,660	\$ 1,705,281	\$ 11,040,415	\$ 2,854,246
Payments to suppliers	(2,608,846)	(2,131,430)	(1,933,513)	(6,673,789)	(2,953,033)
Payments to employees	(706,427)	(405,074)	-	(1,111,501)	-
Other fees	33,431	190,946	-	224,377	-
Net cash provided (used) by operating activities	<u>894,632</u>	<u>2,813,102</u>	<u>(228,232)</u>	<u>3,479,502</u>	<u>(98,787)</u>
Cash flows from capital and related financing activities:					
Acquisition and construction of capital assets	(738,249)	(952,609)	-	(1,690,858)	-
Principal paid on bonds	(529,220)	-	-	(529,220)	-
Interest/issuance costs paid	(296,121)	(40,499)	-	(336,620)	-
Principal paid on loans	(6,387)	(564,762)	-	(571,149)	-
Net cash provided (used) by capital and related financing activities	<u>(1,569,977)</u>	<u>(1,557,870)</u>	<u>-</u>	<u>(3,127,847)</u>	<u>-</u>
Cash flows from non-capital financing activities:					
Payments from (to) other funds	675,345	(1,113,006)	(150,000)	(587,661)	-
Customer deposits	(2,205)	-	-	(2,205)	-
Tax revenue	-	-	293,708	293,708	-
Net cash provided (used) by non-capital financing activities	<u>673,140</u>	<u>(1,113,006)</u>	<u>143,708</u>	<u>(296,158)</u>	<u>-</u>
Cash flows from investing activities:					
Net (purchase) sale of investment securities	-	726,123	7,000	733,123	45,802
Interest on investments	-	28,977	1,084	30,061	6,593
Net cash provided (used) by investing activities	<u>-</u>	<u>755,100</u>	<u>8,084</u>	<u>763,184</u>	<u>52,395</u>
Net change in cash and cash equivalents	(2,205)	897,326	(76,440)	818,681	(46,392)
Cash and cash equivalents, beginning of year	<u>70,035</u>	<u>(339,998)</u>	<u>594</u>	<u>(269,369)</u>	<u>257,891</u>
Cash and cash equivalents, end of year	<u>\$ 67,830</u>	<u>\$ 557,328</u>	<u>\$ (75,846)</u>	<u>\$ 549,312</u>	<u>\$ 211,499</u>

The notes to the financial statements are an integral part of this statement

CITY OF EDWARDSVILLE, ILLINOIS

STATEMENT OF CASH FLOWS  
 PROPRIETARY FUNDS  
 FOR THE YEAR ENDED APRIL 30, 2019

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Major Funds			Total	
	Water	Sewer	Garbage		
Reconciliation of operating income to net cash provided (used) by operating activities:					
Operating income (loss)	\$ (80,584)	\$ 2,178,708	\$ (79,471)	\$ 2,018,653	\$ (94,490)
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:					
Depreciation	695,908	724,600	-	1,420,508	-
Net pension liability and deferrals	(17,910)	(36,647)	-	(54,557)	-
Net OPEB and deferrals	57,219	23,111	-	80,330	-
(Increase) decrease in:					
Customer receivable/unbilled	(112,089)	(35,858)	385	(147,562)	-
Inventory	34,039	-	-	34,039	-
Prepaid expenses	3,452	(162)	(149,146)	(145,856)	(1,546)
Increase (decrease) in:					
Accounts payable	310,000	(63,228)	-	246,772	(2,751)
Accrued salaries/vacation/sick	4,597	22,578	-	27,175	-
Net cash provided (used) by operating activities	<u>\$ 894,632</u>	<u>\$ 2,813,102</u>	<u>\$ (228,232)</u>	<u>\$ 3,479,502</u>	<u>\$ (98,787)</u>

The notes to the financial statements are an integral part of this statement

**CITY OF EDWARDSVILLE, ILLINOIS**

STATEMENT OF FIDUCIARY NET POSITION  
 FIDUCIARY FUNDS  
 APRIL 30, 2019

	Pension Trust Funds			Agency Fund
	Police Pension	Fire Pension	Total	St. Louis Street SSA
<u>Assets</u>				
Cash and Cash Equivalents	\$ 403,536	\$ 181,286	\$ 584,822	\$ 163
Investments:				
US Treasury Securities	8,248,180	5,065,828	13,314,008	-
Mutual Funds	13,508,217	8,345,336	21,853,553	-
Receivables:				
Property Tax	1,025,900	893,300	1,919,200	-
Other	-	9,837	9,837	-
Interest	43,821	26,392	70,213	-
Total Assets	<u>23,229,654</u>	<u>14,521,979</u>	<u>37,751,633</u>	<u>163</u>
<u>Liabilities</u>				
Accounts Payable	<u>7,480</u>	<u>2,850</u>	<u>10,330</u>	<u>-</u>
Total Liabilities	<u>7,480</u>	<u>2,850</u>	<u>10,330</u>	<u>-</u>
<u>Net Position</u>				
Held in Trust for Pension				
Benefits and Other Purposes	<u>\$ 23,222,174</u>	<u>\$ 14,519,129</u>	<u>\$ 37,741,303</u>	<u>\$ 163</u>

The notes to the financial statements are an integral part of this statement

**CITY OF EDWARDSVILLE, ILLINOIS**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED APRIL 30, 2019

	<u>Pension Trust Funds</u>		
	<u>Police</u>	<u>Fire</u>	<u>Total</u>
	<u>Pension</u>	<u>Pension</u>	
<u>Additions</u>			
Contributions:			
Property Tax	\$ 1,030,622	\$ 895,303	\$ 1,925,925
Employee Contributions	534,710	256,632	791,342
Investment Income:			
Investment Income	468,357	306,236	774,593
Less: Investment Expense	<u>(37,525)</u>	<u>(26,586)</u>	<u>(64,111)</u>
Net Investment Income	<u>430,832</u>	<u>279,650</u>	<u>710,482</u>
Total Additions	<u>1,996,164</u>	<u>1,431,585</u>	<u>3,427,749</u>
<u>Deductions</u>			
Benefits	1,311,027	1,097,676	2,408,703
Refund of Contributions	-	12,616	12,616
Administrative Expenses	<u>22,013</u>	<u>21,732</u>	<u>43,745</u>
Total Deductions	<u>1,333,040</u>	<u>1,132,024</u>	<u>2,465,064</u>
Change in Net Position	663,124	299,561	962,685
Net Position, Beginning of Year	<u>22,559,050</u>	<u>14,219,568</u>	<u>36,778,618</u>
Net Position, End of Year	<u>\$ 23,222,174</u>	<u>\$ 14,519,129</u>	<u>\$ 37,741,303</u>

The notes to the financial statements are an integral part of this statement

# CITY OF EDWARDSVILLE, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS

APRIL 30, 2019

### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Edwardsville, Illinois is a municipal corporation which operates under an aldermanic-city form of government and provides the following services: public safety (police and fire), highways and streets, sanitation, culture and recreation, water and sewerage and general administrative services. The City Administrator and aldermen exercise oversight responsibility for these governmental services.

The financial statements of the City of Edwardsville, Illinois ("City") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

(a) The financial reporting entity

The City is a political subdivision of the State of Illinois. An elected board of seven aldermen and a mayor governs the City. One alderman is elected from each of the City's seven wards. These financial statements present all the fund types of the City (the primary government) and its component units. Component units are legally separate entities for which the City is financially accountable. Component units, although legally separate entities, are part of the City's operations.

Edwardsville Public Library

The Edwardsville Public Library (the Library) is governed by a board appointed by the Mayor with the advice and consent of the City Council. The Library provides services to residents within the geographic boundaries of the City. Budgetary and tax levy functions are also combined with the City.

As required by GAAP, these financial statements present the City and its component unit. The component unit (the Library) is included in the City's reporting entity because of the significance of its operational or financial relationship with the City. The Library is presented as a discretely presented component unit in a separate column in the financial statements of the City. The Library is reported in this manner to indicate that it is legally separate from the City. The City maintains the financial reporting statements for the Library.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

(b) Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The primary government is also reported separately from component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

(c) Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government generally considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Property taxes, intergovernmental taxes, utility taxes, franchise taxes, service revenue and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized, when applicable, as revenues of the current fiscal period. Other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The General fund is the City's primary operating fund. This fund accounts for all financial resources of the City, except those required to be accounted for in another fund.

The TIF #3 fund accounts for the taxes received and amounts paid related to TIF development expenses.

The Parks Improvement fund accounts for the revenues and related capital costs of the City's parks.

The government reports the following major proprietary funds:

The water, sewer and garbage funds account for all activities related to the billing, administration, distribution and collection processes of the water and sewer utilities and for garbage collections. The City operates the water distribution system as well as the sewage treatment plant, sewage pumping stations and collection systems.

Additionally, the government reports the following fund types:

The internal service fund accounts for the activities of the group health insurance fund, which consists of the collections of employee's share of premiums and payment of premiums to health, life and disability insurance providers for the City's eligible and covered employees and retirees.

The pension trust funds account for the activities of the police and fire pension funds, which accumulate resources for pension benefit payments to qualified public safety employees.

Permanent funds include the police department endowment fund and the mobile intensive care unit fund. The police department endowment fund accumulates resources for equipment and other police department expenditures and the mobile intensive care unit fund accumulates resources for equipment and vehicle purchases related to the City's ambulance services.

The agency fund accounts for the activities of the St. Louis Street SSA fund, which collect taxes on a fiduciary basis in order to pay for debt service and improvements in the specific area.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

reimbursements between funds for direct costs applicable to the other fund. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

(d) Assets, liabilities and net assets or equity

Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposits and short-term investments with original maturities of three months or less. All short-term cash surpluses are maintained in cash and investment pools and the interest is allocated to each fund based on month-end balances and investment policies.

The City is authorized by state statute to invest in obligations of the United States of America, insured interest bearing accounts of banks, savings and loan associations or credit unions, certain short-term obligations of corporations organized in the United States of America, money market mutual funds that invest in obligations of the United States of America or its agencies or are guaranteed by the full faith and credit of the United States of America, and the Illinois Funds. The pension trust funds are also allowed to invest limited percentages of their monies in bonds, mutual funds and equity securities.

All deposits and investments are recorded in all funds at fair value. Investment income is recognized as earned. Gains or losses on sales and exchanges of fixed-income securities are recognized on the transaction date.

Receivables and payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown net of an allowance for uncollectible amounts.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

The allowance for uncollectible amounts, which has been deducted from the related receivable on the statement of net position, consists of the following amounts.

General Fund	Ambulance Receivables	\$ 412,058
Proprietary Fund	Water Customer Receivables	13,254
Proprietary Fund	Sewer Customer Receivables	7,283
Proprietary Fund	Garbage Customer Receivables	5,567

Unbilled water, sewer and garbage customer receivables related to the business-type activities are recorded at year-end. They are determined by taking cycle billings subsequent to April 30 and prorating the applicable number of days to the current fiscal year.

The City levied its property taxes on December 18, 2018 based upon the assessed valuation as of the previous January 1. Property taxes are due in four installments. Collections of property taxes normally begin in June and July and are considered delinquent after the due dates. Property taxes for 2018 become an enforceable lien in January 2019. Because this tax levy will be used to pay for expenses budgeted in fiscal year 2020, no part of this tax levy is shown as tax revenue as of April 30, 2019 in the statement of activities.

Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Inventory in the business-type fund consists of waterworks supplies.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Restricted assets

Certain balances of the enterprise funds are set aside for the repayment of customer balances.

These amounts are classified as restricted accounts on the balance sheet and are as follows:

Water Meter Deposit	\$ 67,830
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Capital assets

Capital assets, which include property, plant and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The government defines capital assets as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at either historical cost, or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated fair market value at the date of donation.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects when constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The City did not record any capitalized interest in the current year, due to any calculated amounts being immaterial.

Property, plant and equipment of the primary government, as well as the component unit, are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	7 - 40
Infrastructure	5 - 30
System infrastructure	7 - 50
Vehicles	3 - 10
Office and other equipment	5 - 10

**Compensated absences**

Accumulated unpaid vacation and sick pay amounts are accrued when incurred. The City's policy permits employees to earn vacation time based on length of service. In addition, sick leave accumulates according to the various contracts with the City employees. Upon voluntary separation, all full-time employees of the City who have been employed for at least five full years shall receive 50 percent of unused sick leave. Upon retirement, as defined by the Illinois Compiled Statutes, an employee will be paid 100 percent of accumulated sick leave up to a maximum of 720 hours. Upon termination for just cause, an employee will not be compensated for any unused or accumulated sick leave.

At April 30, 2019, the City estimated that the accumulated liability for unused vacation and sick leave for governmental fund employees totaled \$2,532,317. Amounts reflected in the financial statements at April 30, 2019 for Enterprise Fund employees related to unused vacation and sick leave benefits totaled \$229,111.

**Long-term obligations**

In the government-wide financial statements, and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources.

Estimates

Management uses estimates and assumptions in preparing these financial statements in accordance with accounting principles generally accepted in the United States of America. These estimates and assumptions affect the reported amounts of assets and liabilities and the reported revenues and expenditures. Actual results could vary from estimates that were used.

Fund balances

In the fund financial statements, the City classifies the fund balances based upon the following criteria:

Nonspendable - includes amounts that cannot be spent because they are either 1) not in spendable form, or 2) legally or contractually required to remain intact.

Restricted - balances with constraints that are either externally imposed by creditors or imposed by law through constitutional provisions or enabling legislation.

Committed - balances that are to be only used for specific purposes pursuant to constraints imposed by formal action of the City Council, the government's highest level of decision-making authority.

Assigned - balances that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned - the residual classification of the General Fund balance.

When expenditures are incurred for which the City has both restricted and unrestricted funds available, the City spends any restricted funds before using unrestricted sources. Likewise, the City uses committed, assigned and then unassigned balances, in that order, when spending amounts for which all three categories are available. The following details the description and amount of all constraints recorded by the City in the fund financial statements:

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

The following details the description and amount of all constraints recorded by the City in the fund financial statements:

Nonspendable:	
Prepaid Insurance	\$ 357,772
Other Prepaid Expenses	194,696
Permanent Endowment	<u>288,243</u>
	<u>\$ 840,711</u>
Restricted:	
TIF Fund Balances	\$ 2,790,456
Motor Fuel Tax Fund	1,332,860
ESDA Fund	27,252
Municipal Band Fund	111,707
Retirement Fund	86,383
Incremental Sales Tax Fund	462,485
Permanent Funds	<u>79,781</u>
	<u>\$ 4,890,924</u>
Committed:	
Capital Improvement Fund	\$ 165,513
Tourism Fund	233,764
SIUE Public Safety Fund	638,132
Capital Equipment Fund	1,015,503
Willey Theatre Fund	<u>284,950</u>
	<u>\$ 2,337,862</u>

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**NOTE 2: BUDGETARY AND LEGAL COMPLIANCE**

Annual appropriated budgets are adopted for all governmental funds. All annual appropriations lapse at fiscal year-end. Project length financial plans are adopted for all capital projects funds.

On April 30, 2018, the City Council approved an ordinance adopting the annual appropriations. The City also develops an annual budget which is the budgetary data reflected in these financial statements. Formal budgetary integration is employed as a management control device during the year for the governmental funds.

The City prepares its annual budget on the cash basis (budget basis) which differs from accounting principles generally accepted in the United States of America (GAAP basis). The budget and all transactions are presented in accordance with the City's method (budget basis) in the required supplementary information for the major governmental funds to provide a meaningful comparison of actual results with the budget. The difference between budget and GAAP basis is that the budget is prepared on the cash basis of accounting.

Budgeted amounts are as originally adopted, unless amended by the City Council. If amended, the amounts presented in the required supplementary information represent original and final authorized amounts. Comparisons of actual to budgeted amounts are performed using the operating budget amounts for all funds.

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

1. The budgetary package for the coming fiscal year is made available by the City Clerk for distribution to persons responsible for budget preparations.
2. The completed budgetary package is returned to the City Clerk and City Administrator.
3. The proposed budget prepared by management is forwarded to the Finance Committee for review and then submitted to the Mayor and City Council.
4. The budget and necessary ordinances are adopted by the City Council.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**NOTE 3: RECEIVABLES**

Receivables as of year-end for the City as reported in the statement of net position, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>Other Major Funds</u>	<u>Enterprise Funds</u>	<u>Nonmajor Funds</u>	<u>Total</u>
Property Taxes	\$ 3,371,200	\$ 1,608,700	\$ -	\$ 5,038,700	\$ 10,018,600
Intergovernmental	2,449,637	-	-	542,334	2,991,971
Licenses/Fees/Other	133,136	20,307	-	156,773	310,216
Accounts	555,139	-	477,619	-	1,032,758
Unbilled Services	-	-	1,299,807	-	1,299,807
Gross Receivables	6,509,112	1,629,007	1,777,426	5,737,807	15,653,352
Less: Allowance for uncollectible	412,058	-	26,104	-	438,162
Net Total Receivables	<u>\$ 6,097,054</u>	<u>\$ 1,629,007</u>	<u>\$ 1,751,322</u>	<u>\$ 5,737,807</u>	<u>\$ 15,215,190</u>

Governmental funds report unearned revenue in connection with receivables that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition for resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>	<u>Unearned</u>
Property taxes receivable	\$ 10,018,600	\$ -
Intergovernmental	733,416	-
Fees for services	-	129,214

**NOTE 4: CASH AND CASH EQUIVALENTS AND INVESTMENTS**

**General Government, Business-Like Activities & Component Unit**

At April 30, 2019, the carrying amount of the City's deposits was \$8,406,260 and the bank balance was \$9,966,440. The deposits were comprised of checking, interest checking, money market and certificates of deposit.

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City requires that all deposits be fully covered by FDIC insurance or collateralized with investments held by the financial institution in the City's name. As of April 30, 2019, \$386,864 of the City's total bank balances was not insured or collateralized. The amount exceeding FDIC coverage and collateralized is \$3,171,201.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

As of April 30, 2019, the City had the following investments:

<u>Investment</u>	<u>Weighted Average Maturity (Years)</u>	<u>Fair Value</u>
The Illinois Funds (external investment pool)	--	\$ 2,662,767
		2,662,767
Deposits as reported above		<u>8,406,260</u>
Total deposits and investments		<u>\$ 11,069,027</u>
As Reported in the Statement of Net Position:		
Governmental and Business-type Activities:		
Cash and Cash Equivalents		\$ 7,483,656
Investments		2,647,029
Cash and Cash Equivalents - Restricted		67,830
Component Unit:		
Cash and Cash Equivalents		572,416
Investments		297,933
Cash and Investments Reported in Agency Funds		<u>163</u>
		<u>\$ 11,069,027</u>

Interest Rate Risk. The City's investment policy limits investment maturities in order to maintain sufficient liquidity to reflect the cash flow needs of the fund type being invested. The policy also requires diversification of the investment portfolio via length of maturity as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. As of April 30, 2019, the credit rating of the City's investment was as follows:

<u>Investment</u>	<u>Standard &amp; Poor's Rating</u>	<u>Moody's Investors Service Rating</u>
The Illinois Funds (external investment pool)	AAAm	--

Concentration of Credit Risk. As of April 30, 2019, the City did not have a concentration of credit risk related to the City's investments.

Foreign Currency Risk. As of April 30, 2019, the City has no foreign currency risk.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**Fire Pension Fund**

At April 30, 2019, the carrying amount and the bank balance of the Fire Pension Fund's deposits was \$181,286. The deposits were comprised of interest checking and money market accounts.

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a bank failure, the Fire Pension's deposits may not be returned to it. The Fire Pension Fund requires that all deposits be fully covered by FDIC insurance or collateralized with investments held by the financial institution in the Fire Pension Fund's name.

As of April 30, 2019, the Fire Pension Fund had the following investments:

<u>Investment</u>	<u>Weighted Average Maturity (Years)</u>	<u>Fair Value</u>
U.S. Treasury Notes	3.73	\$ 3,765,744
Federal National Mortgage Association	11.59	800,569
Federal Home Loan Mortgage Corporation	8.67	492,502
Government National Mortgage Association	12.39	7,013
Mutual Funds	--	<u>8,345,336</u>
		13,411,164
Deposits as reported above		<u>181,286</u>
Total deposits and investments		<u>\$ 13,592,450</u>
 <u>As Reported in the Statement of Fiduciary Net Position:</u>		
Cash and Cash Equivalents		\$ 181,286
Investments		<u>13,411,164</u>
		<u>\$ 13,592,450</u>

Credit Risk. As of April 30, 2019, the Fire Pension Fund's investments credit ratings were as follows:

<u>Investment</u>	<u>Standard &amp; Poor's Rating</u>	<u>Moody's Investors Service Rating</u>
Federal National Mortgage Association	AA+	Aaa
Federal Home Loan Mortgage Corporation	AA+	Aaa

Concentration of Credit Risk. As of April 30, 2019, the Fire Pension Fund did not have a concentration of investments.

Foreign Currency Risk. As of April 30, 2019, the Fire Pension Fund has no foreign currency risk.

Interest Rate Risk. The Fire Pension Fund's investment policy limits investment maturities in order to maintain sufficient liquidity to reflect the cash flow needs of the fund type being invested. The policy also requires diversification of the investment portfolio via length of maturity as a means of managing its exposure to fair value losses arising from increasing interest rates.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**Police Pension Fund**

At April 30, 2019, the carrying amount and bank balance of the Police Pension Fund's deposits was \$403,536. The deposits were comprised of checking and money market accounts.

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a bank failure, the Police Pension Fund's deposits may not be returned to it. The Police Pension Fund requires that all deposits be fully covered by FDIC insurance or collateralized with investments held by the financial institution in the Police Pension Fund's name.

As of April 30, 2019, the Police Pension Fund had the following investments:

<u>Investment</u>	<u>Weighted Average Maturity (Years)</u>	<u>Fair Value</u>
U.S. Treasury Notes	3.75	\$ 6,531,475
Federal National Mortgage Association	11.41	1,188,546
Federal Home Loan Mortgage Corporation	9.40	528,159
Mutual Funds	--	<u>13,508,217</u>
		21,756,397
Deposits as reported above		<u>403,536</u>
Total deposits and investments		<u>\$ 22,159,933</u>
 <u>As Reported in the Statement of Fiduciary Net Position:</u>		
Cash and Cash Equivalents		\$ 403,536
Investments		<u>21,756,397</u>
		<u>\$ 22,159,933</u>

Credit Risk. As of April 30, 2019, the Police Pension Fund's investments credit ratings were as follows:

<u>Investment</u>	<u>Standard &amp; Poor's Rating</u>	<u>Moody's Investors Service Rating</u>
Federal Home Loan Mortgage Corporation	AA+	Aaa
Federal National Mortgage Association	AA+	Aaa

Concentration of Credit Risk. As of April 30, 2019, the Police Pension Fund's did not have a concentration of credit risk.

Foreign Currency Risk. As of April 30, 2019, the Police Pension Fund has no foreign currency risk.

Interest Rate Risk. The Police Pension Fund's investment policy limits investment maturities in order to maintain sufficient liquidity to reflect the cash flow needs of the fund type being invested. The policy also requires diversification of the investment portfolio via length of maturity as a means of managing its exposure to fair value losses arising from increasing interest rates.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**NOTE 5: CAPITAL ASSETS**

Capital asset activity for the year ended April 30, 2019 was as follows:

Primary Government

	Beginning Balance	Increases	Decreases	Ending Balance
<u>Governmental activities:</u>				
Capital assets, not being depreciated:				
Land	\$ 4,137,980	\$ 1,632,514	\$ -	\$ 5,770,494
Total capital assets, not being depreciated	<u>4,137,980</u>	<u>1,632,514</u>	<u>-</u>	<u>5,770,494</u>
Capital assets, being depreciated:				
Land improvements	3,396,618	393,049	-	3,789,667
Buildings and improvements	27,624,665	185,013	1,216,750	26,592,928
Equipment	3,927,367	377,823	-	4,305,190
Vehicles	4,318,488	195,289	-	4,513,777
Infrastructure	90,010,489	1,784,651	-	91,795,140
Construction in Progress	<u>1,706,363</u>	<u>7,249,714</u>	<u>2,209,858</u>	<u>6,746,219</u>
Total capital assets being depreciated	<u>130,983,990</u>	<u>10,185,539</u>	<u>3,426,608</u>	<u>137,742,921</u>
Less accumulated depreciation for:				
Land improvements	1,461,013	503,758	-	1,964,771
Buildings and improvements	6,917,332	838,613	1,216,750	6,539,195
Equipment	2,725,171	310,013	-	3,035,184
Vehicles	3,703,881	249,290	-	3,953,171
Infrastructure	<u>57,412,392</u>	<u>2,461,862</u>	<u>-</u>	<u>59,874,254</u>
Total accumulated depreciation	<u>72,219,789</u>	<u>4,363,536</u>	<u>1,216,750</u>	<u>75,366,575</u>
Total capital assets being depreciated, net	<u>58,764,201</u>	<u>5,822,003</u>	<u>2,209,858</u>	<u>62,376,346</u>
Governmental activities capital assets, net	<u>\$ 62,902,181</u>	<u>\$ 7,454,517</u>	<u>\$ 2,209,858</u>	<u>\$ 68,146,840</u>
<u>Business-type activities:</u>				
Capital assets, not being depreciated:				
Land	\$ 294,193	\$ 75,566	\$ -	\$ 369,759
Total capital assets, not being depreciated	<u>294,193</u>	<u>75,566</u>	<u>-</u>	<u>369,759</u>
Capital assets, being depreciated:				
Equipment	1,681,100	627,632	-	2,308,732
Vehicles	1,077,575	157,522	-	1,235,097
Buildings and systems	<u>62,264,272</u>	<u>830,138</u>	<u>-</u>	<u>63,094,410</u>
Total capital assets being depreciated	<u>63,837,095</u>	<u>1,615,292</u>	<u>-</u>	<u>66,638,239</u>
Less accumulated depreciation for:				
Equipment	1,266,101	61,188	-	1,327,289
Vehicles	697,979	106,121	-	804,100
Buildings and systems	<u>26,976,451</u>	<u>1,253,199</u>	<u>-</u>	<u>28,229,650</u>
Total accumulated depreciation	<u>27,664,523</u>	<u>1,420,508</u>	<u>-</u>	<u>30,361,039</u>
Total capital assets being depreciated, net	<u>36,082,416</u>	<u>194,784</u>	<u>-</u>	<u>36,277,200</u>
Business-type activities capital assets, net	<u>\$ 36,376,609</u>	<u>\$ 270,350</u>	<u>\$ -</u>	<u>\$ 36,646,959</u>

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 214,695
Public safety	732,253
Highways and streets	2,586,613
Public works	39,994
Culture and recreation	<u>789,981</u>
Total depreciation expense - governmental activities	<u>\$ 4,363,536</u>
Business-type activities:	
Water and sewer	<u>\$ 1,420,508</u>

Discretely Presented Component Unit

The capital asset activity for the City Library for the year ended April 30, 2019, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets, being depreciated:				
Buildings	\$ 4,750,067	\$ -	\$ -	\$ 4,750,067
Equipment	<u>108,802</u>	<u>-</u>	<u>-</u>	<u>108,802</u>
	<u>4,858,869</u>	<u>-</u>	<u>-</u>	<u>4,858,869</u>
Less accumulated depreciation for:				
Buildings	4,625,508	9,916	-	4,635,424
Equipment	<u>99,425</u>	<u>3,287</u>	<u>-</u>	<u>102,712</u>
	<u>4,724,933</u>	<u>13,203</u>	<u>-</u>	<u>4,738,136</u>
Total capital assets, net of depreciation	<u>\$ 148,165</u>	<u>\$ (13,203)</u>	<u>\$ -</u>	<u>\$ 134,962</u>

Depreciation expense related to the City Library assets is included in the expenses of the component unit.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**NOTE 6: LONG-TERM DEBT**

General Obligation Debt

The City issues general obligation debt to provide funds for the acquisition and construction of major capital facilities. General obligation debt has been issued for both governmental and business-type activities. The City has the following outstanding general obligation debt issues:

\$3,000,000 General Obligation Debt Certificates, Series 2006A dated May 1, 2006, due in annual installments of \$150,000 through November 1, 2025; interest at 4.29%. This debt is being retired by the Capital Improvements Fund. The amount of certificates outstanding as of April 30, 2019 is \$1,050,000.

\$1,200,000 General Obligation Debt Certificates, Series 2007A dated August 22, 2007, due in monthly installments of \$9,125 through September 1, 2022; interest at 4.33%. This debt is being retired by the Municipal Facilities Fund. The amount of debt certificates outstanding as of April 30, 2019 is \$347,439.

\$5,100,000 General Obligation Debt Certificates, Series 2009A dated August 13, 2009, due in annual installments of \$255,000 to \$430,000 from February 2, 2015 through February 1, 2029; interest at 3.00% to 4.50%. This debt is being retired by the Capital Improvements Fund and the Water Fund. The amount of certificates outstanding as of April 30, 2019 is \$3,410,000.

\$2,975,000 Recovery Zone Economic Development Bonds, Series 2010C dated November 16, 2010, due in annual installments of \$145,000 to \$200,000 through October 1, 2030; interest at 4.00% to 5.85%. The bonds are Recovery Zone Economic Development Bonds and the City qualifies for a 45% rebate on interest payments from the federal government. The rebate earned and received in the current year is \$46,502. This debt is being retired by the TIF #4 Fund. The outstanding balance as of April 30, 2019 is \$2,030,000.

\$4,680,000 General Obligation Refunding and Improvement Bonds, Series 2013 dated March 7, 2013, due in annual installments of \$300,000 to \$370,000 through February 1, 2028; interest at 2.00% to 3.00%. These bonds were issued to refinance General Obligation Waterworks Refunding Bonds (Alternate Revenue Source), Series 2003. The outstanding balance as of April 30, 2019 is \$3,005,000.

\$9,000,000 General Obligation Bonds, Series 2015 dated December 10, 2015, due in annual installments of \$529,217 to \$731,778 through December 15, 2030; interest at 2.99%. These bonds were issued to finance the construction of the new public facilities building. The debt is being retired by the Public Safety Facilities Fund. The outstanding balance as of April 30, 2019 is \$7,506,393.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

\$8,500,000 General Obligation Bonds, Series 2016 dated November 30, 2016, due in annual installments of \$469,668 to \$692,809 through June 15, 2032; interest at 2.99%. These bonds were issued to finance the construction of the new public safety building and sports complex. The debt is being retired by the Parks Improvement Fund. The outstanding balance as of April 30, 2019 is \$7,574,500.

The annual requirements to retire general obligation debt as of April 30, 2019 are as follows:

Fiscal Year Ended April 30	<u>Governmental Activities</u>		<u>Business-type Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2020	\$ 1,525,203	\$ 659,403	\$ 509,100	\$ 164,666
2021	1,550,175	607,651	488,980	151,167
2022	1,600,989	554,074	519,100	138,255
2023	1,584,715	498,508	538,520	123,791
2024	1,610,777	444,992	600,040	107,939
2025-2029	8,049,882	1,384,619	2,490,740	242,274
2030-2034	<u>3,855,110</u>	<u>184,262</u>	<u>-</u>	<u>-</u>
	<u>\$ 19,776,851</u>	<u>\$ 4,333,509</u>	<u>\$ 5,146,480</u>	<u>\$ 928,092</u>

Loan Agreements

The City has entered into the following loan agreements as of April 30, 2019 for both the governmental and business-type activities:

\$450,000 agreement dated December 30, 1968 with the Treasurer of the State of Illinois in accordance with House Bill 1719 for the construction of the Poag water main. Payments are due at the rate of \$.10 per 1000 gallons of water sold by the City to users receiving water from the Poag water main. The outstanding balance as of April 30, 2019 is \$219,280.

\$9,609,304 Water Pollution Control Revolving Fund loan dated November 8, 1999 with the Illinois Environmental Protection Agency for the Sewer Treatment Plant Improvements Project. The loan is to be repaid in semi-annual installments of \$302,630 through December 1, 2020, including interest at 2.535%. The debt is being retired by the Sewer Fund. The outstanding balance as of April 30, 2019 is \$1,173,114.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

The annual requirements to retire the loan agreements are as follows:

Fiscal Year Ended April 30	Business-type Activities	
	Principal	Interest
2020	\$ 586,570	\$ 26,091
2021	601,346	11,313
2022	7,401	-
2023	7,401	-
2024	189,676	-
	<u>\$ 1,392,394</u>	<u>\$ 37,404</u>

The following is a summary of changes in long-term liabilities for the year ended April 30, 2019:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<u>Government Activities:</u>					
Bond and notes payable:					
General obligation debt	\$ 21,593,221	\$ -	\$ 1,816,370	\$ 19,776,851	\$ 1,525,203
Loans	150,000	-	150,000	-	-
	21,743,221	-	1,966,370	19,776,851	1,525,203
Less: deferred refunding	9,343	-	850	8,493	-
Total debt payable	21,733,878	-	1,965,520	19,768,358	1,525,203
Other liabilities:					
Retirement health benefits	1,427,855	993,175	-	2,421,030	-
Net pension liability	29,620,684	1,891,436	-	31,512,120	-
Compensated absences	2,332,395	199,922	-	2,532,317	-
Governmental activities long-term liabilities	<u>\$ 55,114,812</u>	<u>\$ 3,084,533</u>	<u>\$ 1,965,520</u>	<u>\$ 56,233,825</u>	<u>\$ 1,525,203</u>
<u>Business-type Activities:</u>					
Bond and notes payable:					
General obligation debt	\$ 5,675,700	\$ -	\$ 529,220	\$ 5,146,480	\$ 509,100
Loans	1,963,543	-	571,149	1,392,394	586,570
	7,639,243	-	1,100,369	6,538,874	1,095,670
Add net premium	(15,774)	-	(1,434)	(14,340)	-
Total debt payable	7,623,469	-	1,098,935	6,524,534	1,095,670
Other liabilities:					
Retirement health benefits	179,916	54,378	-	234,294	-
Net pension liability	111,427	514,646	-	626,073	-
Compensated absences	207,216	21,895	-	229,111	-
Business-type activities long-term liabilities	<u>\$ 8,122,028</u>	<u>\$ 590,919</u>	<u>\$ 1,098,935</u>	<u>\$ 7,614,012</u>	<u>\$ 1,095,670</u>

**NOTE 7: TAX INCREMENT FINANCING DISTRICTS**

Tax Incremental Financing (TIF) Funds have been established to account for the portion of taxes attributable to the increase in the current equalized assessed valuation of property within the TIF areas. Tax receipts are deposited into the TIF Funds to be used for paying the debt service on obligations incurred on project costs and for current expenditures for area improvements. TIF District #2 was approved by the City Council on April 15, 1997. The City established the North Gateway Commerce Center Redevelopment Project Area, on February 4, 2003 and the North Main Street TIF was established on March 4, 2008.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**NOTE 8: RETIREMENT AND PENSION FUND COMMITMENTS**

1. Illinois Municipal Retirement Fund

*Plan Description.* The City's defined benefit pension plan for regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The Plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained on-line at [www.imrf.org](http://www.imrf.org).

*Funding Policy.* As set by statute, members are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer annual required contribution rate for calendar year 2018 was 10.74 percent. The employer also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Covered Employees.* The following types of employees comprise the membership of the plan.

Retirees and Beneficiaries	83
Inactive, non-Retired Members	72
Active Members	<u>127</u>
Total	<u>282</u>

*Discount Rate.* GASB Statement No. 68 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the fund to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. As long as assets are projected to be on hand in a future year, the assumed valuation discount rate is used. In years where assets are not projected to be sufficient to meet benefit payments, the use of a "risk-free" rate is required.

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.25%; the municipal bond rate is 3.71%; and the resulting single discount rate is 7.25%.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Actuarial Valuation Date	12/31/18
Measurement Date of the Net Pension Liability	12/31/18
Fiscal Year End	04/30/19
Development of the Single Discount Rate as of December 31, 2017	
Long-Term Expected Rate of Investment Return	7.25%
Long-Term Municipal Bond Rate	3.71%
Last year ending December 31 in the 2019 to 2118 projection period for which projected benefit payments are fully funded	2117
Resulting Single Discount Rate based on the above development	7.25%
Single Discount Rate calculated using December 31, 2017 Measurement Date	7.50%

The Long-Term Municipal Bond Rate is based on the Fidelity Index's "20-Year Municipal GO AA Index" as of December 31, 2018.

*Actuarial Assumptions.* The following are the actuarial assumptions used in the calculation of the net pension liability.

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	Non-Taxing bodies: 10 year rolling period Taxing bodies: 25 year closed period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI.
Asset Valuation Method	5-Year smoothed market; 20% corridor
Wage growth	3.50%
Price Inflation	2.75% - approximate; No explicit price inflation assumption is used in this valuation.
Salary Increases	3.75% to 14.50% including inflation
Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2014 valuation pursuant to an experience study of the period 2011-2013.
Mortality	An IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014. The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied fro non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projections scale MP-2014. The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

*Net Pension Liability.* The following is a summary of the Net Pension Liability as shown as a liability in the financial statements.

<b>Total pension liability</b>	
Service Cost	\$ 604,671
Interest on the Total Pension Liability	2,039,205
Changes of benefit terms	-
Difference between expected and actual experience of the Total Pension Liability	430,616
Changes of assumptions	865,848
Benefit payments, including refunds of employee contributions	<u>(1,194,223)</u>
Net change in total pension liability	\$ 2,746,117
Total pension liability - beginning	<u>27,484,172</u>
Total pension liability - ending	<u>\$ 30,230,289</u>
<b>Plan fiduciary net position</b>	
Contributions - employer	\$ 663,631
Contributions - employee	312,577
Net investment income	(1,378,383)
Benefit payments, including refunds of employee contributions	(1,194,223)
Other (Net Transfer)	<u>414,231</u>
Net change in plan fiduciary net position	\$ (1,182,167)
Plan fiduciary net position - beginning	<u>26,734,636</u>
Plan fiduciary net position - ending	<u>\$ 25,552,469</u>
<b>Net pension liability/(asset)</b>	<u>\$ 4,677,820</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	84.53%
<b>Covered valuation payroll</b>	\$ 6,356,610
<b>Net pension liability as a percentage of covered valuation payroll</b>	73.59%

The *Single Discount Rate* (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

To report the sensitivity of the net pension liability to the selected discount rate, the following table displays the variation given a 1% increase or decrease.

	Current Single Discount		
	1% Decrease <u>6.25%</u>	Rate Assumption <u>7.25%</u>	1% Increase <u>8.25%</u>
Total Pension Liability	\$ 34,166,214	\$ 30,230,289	\$ 27,005,098
Plan Fiduciary Net Position	<u>25,552,469</u>	<u>25,552,469</u>	<u>25,552,469</u>
Net Pension Liability/(Asset)	<u>\$ 8,613,745</u>	<u>\$ 4,677,820</u>	<u>\$ 1,452,629</u>

*Deferred Outflows and Deferred Inflows of Resources by Source to be recognized in Future Pension Expenses.* The following tables display the amount of deferred inflows and outflows related to the net pension liability and the future periods that these deferrals will affect the financial statements.

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Difference between expected and actual experience	\$ 403,122	\$ 115,178
Changes in assumptions	682,299	551,509
Payment subsequent to measurement date	210,053	-
Net difference between projected and actual earnings on pension plan investments	<u>3,062,656</u>	<u>1,381,831</u>
Total	<u>\$ 4,358,130</u>	<u>\$ 2,048,518</u>

Year Ending <u>December 31,</u>	Net Deferred Outflows of <u>Resources</u>
2019	\$ 828,194
2020	311,651
2021	351,348
2022	818,419
2023	-
	<u>\$ 2,309,612</u>

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

2. Sheriff's Law Enforcement Personnel (SLEP)

*Plan Description.* The City's defined benefit pension plan for certain City SLEP eligible employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. Membership in SLEP is based on several factors including the member's role at the employer and type of appointment. SLEP members include many Illinois county sheriffs and deputy sheriffs, correctional officers, forest preserve district rangers, airport police and police chiefs. The Plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained on-line at [www.imrf.org](http://www.imrf.org).

*Funding Policy.* As set by statute, members are required to contribute 7.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The annual employer annual required contribution for calendar year 2018 was \$12,019. The employer also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Covered Employees.* The following types of employees comprise the membership of the plan.

Retirees and Beneficiaries	0
Inactive, non-Retired Members	0
Active Members	<u>1</u>
Total	<u>1</u>

*Discount Rate.* GASB Statement No. 68 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the fund to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. As long as assets are projected to be on hand in a future year, the assumed valuation discount rate is used. In years where assets are not projected to be sufficient to meet benefit payments, the use of a "risk-free" rate is required.

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.25%; the municipal bond rate is 3.71%; and the resulting single discount rate is 7.25%.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Actuarial Valuation Date	12/31/17
Measurement Date of the Net Pension Liability	12/31/18
Fiscal Year End	04/30/19

Development of the Single Discount Rate as of December 31, 2017	
Long-Term Expected Rate of Investment Return	7.25%
Long-Term Municipal Bond Rate	3.71%
Last year ending December 31 in the 2019 to 2118 projection period for which projected benefit payments are fully funded	2118
Resulting Single Discount Rate based on the above development	7.25%
Single Discount Rate calculated using December 31, 2017 Measurement Date	7.50%

The Long-Term Municipal Bond Rate is based on the Fidelity Index's "20-Year Municipal GO AA Index" as of December 31, 2018.

*Actuarial Assumptions.* The following are the actuarial assumptions used in the calculation of the net pension liability.

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	Non-Taxing bodies: 10 year rolling period Taxing bodies: 25 year closed period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI.
Asset Valuation Method	5-Year smoothed market; 20% corridor
Wage growth	3.50%
Price Inflation	2.75% - approximate; No explicit price inflation assumption is used in this valuation.
Salary Increases	3.75% to 14.50% including inflation
Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2014 valuation pursuant to an experience study of the period 2011-2013.
Mortality	An IMRF specific mortality table was used with fully generational projection scale MP-2014. The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014. The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projections scale MP-2014.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

*Net Pension Liability.* The following is a summary of the Net Pension Liability as shown as a liability in the financial statements.

<b>Total pension liability</b>	
Service Cost	\$ 19,067
Interest on the Total Pension Liability	8,867
Changes of benefit terms	-
Difference between expected and actual experience of the Total Pension Liability	2,803
Changes of assumptions	5,106
Benefit payments, including refunds of employee contributions	-
Net change in total pension liability	\$ 35,843
Total pension liability - beginning	<u>108,689</u>
Total pension liability - ending	<u>\$ 144,532</u>
<b>Plan fiduciary net position</b>	
Contributions - employer	\$ 12,032
Contributions - employee	8,402
Net investment income	(1,540)
Benefit payments, including refunds of employee contributions	-
Other (Net Transfer)	<u>(1,128)</u>
Net change in plan fiduciary net position	\$ 17,766
Plan fiduciary net position - beginning	<u>101,598</u>
Plan fiduciary net position - ending	<u>\$ 119,364</u>
<b>Net pension liability/(asset)</b>	<u>\$ 25,168</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	82.59%
<b>Covered valuation payroll</b>	\$ 112,031
<b>Net pension liability as a percentage of covered valuation payroll</b>	22.47%

The *Single Discount Rate* (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

(to the extent that the contributions for use with the long-term expected rate of return are not met).

To report the sensitivity of the net pension liability to the selected discount rate, the following table displays the variation given a 1% increase or decrease.

	Current Single Discount		
	1% Decrease	Rate Assumption	1% Increase
	<u>6.25%</u>	<u>7.25%</u>	<u>8.25%</u>
Total Pension Liability	\$ 167,639	\$ 144,532	\$ 125,402
Plan Fiduciary Net Position	119,364	119,364	119,364
Net Pension Liability/(Asset)	<u>\$ 48,275</u>	<u>\$ 25,168</u>	<u>\$ 6,038</u>

*Deferred Outflows and Deferred Inflows of Resources by Source to be recognized in Future Pension Expenses.* The following tables display the amount of deferred inflows and outflows related to the net pension liability and the future periods that these deferrals will affect the financial statements.

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Difference between expected and actual experience	\$ 5,003	\$ -
Changes in assumptions	4,653	1,799
Payments subsequent to measurement date	4,078	-
Net difference between projected and actual earnings on pension plan investments	<u>8,866</u>	<u>2,693</u>
Total	<u>\$ 22,600</u>	<u>\$ 4,492</u>

Year Ending <u>December 31,</u>	Net Deferred Outflows of <u>Resources</u>
2019	\$ 6,957
2020	2,258
2021	2,090
2022	2,986
2023	1,010
Thereafter	<u>2,807</u>
	<u>\$ 18,108</u>

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**3. Firefighters' Pension Fund**

a) Plan Description

Plan Administration. The Board consists of two members appointed by the City, two active members of the fire department elected by the membership, and one retired member of the fire department elected by the membership.

Plan Membership as of April 30, 2018:

Inactive Plan Members or Beneficiaries	
Currently Receiving Benefits	21
Active Plan Members	<u>31</u>
Total	<u>52</u>

Benefits Provided.

The Plan provides retirement, termination, disability, and death benefits.

Normal Retirement:

Tier 1: Age 50 and 20 years of Credited Service. Tier 2: Age 55 with 10 years of Credited Service. Benefit: Tier 1: 50% of annual salary attached to rank on last day of service plus 2.5% of annual salary for each year over 20 years, up to a maximum of 75% of salary. The minimum monthly benefit is \$1,159.27 per month. Tier 2: 2.50% per year of service times the average salary for the eight consecutive years prior to retirement times the number of years of service. The maximum benefit is 75% of average salary.

Cost of Living Adjustment:

Tier 1 Retirees: An annual increase equal to 3.00% per year after age 55. Those that retire prior to age 55 receive an increase of 1/12 of 3.00% for each full month since benefit commencement upon reaching age 55. Disabled Retirees: An annual increase equal to 3.00% per year of the original benefit amount beginning at age 60. Those that become disabled prior to age 60 receive an increase of 3.00 of the original benefit amount for each year since benefit commencement upon reaching age 60. Tier 2: An annual increase each January 1 equal to 3.00 per year or one-half of the annual unadjusted percentage increase in the consumer price index-u for the twelve months ending with the September preceding each November 1, whichever is less, of the original pension after the attainment of age 60 or first anniversary of pension start date whichever is later.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Disability Benefit:

Eligibility: Total and permanent as determined by the Board of Trustees. Seven years of service required for non-service connected disability. Benefit: A maximum of: a.) 65% of salary attached to the rank held by the member on last day of service, and; b.) The monthly retirement pension that the member is entitled to receive if he or she retired immediately. For non-service connected disabilities, a benefit of 50% of salary attached to rank held by member on last day of service.

Pre-Retirement Death Benefit:

Service Incurred: 100% of salary attached to rank held by member on last day of service. Non-Service Incurred: A maximum of: a.) 54% of salary attached to the rank held by member on last day of service, and; b.) The monthly retirement pension earned by the deceased member at time of death, regardless of whether death occurs before or after age 50.

Vesting (Termination):

Less than 10 years: Refund of Member Contributions.

10 or more years: Either the termination benefit, payable upon reaching age 60, provided contributions are not withdrawn, or a refund of member contributions. The termination benefit is based on the monthly salary attached to the Member's rank at separation from service.

The following schedule applies:

<u>Service</u>	<u>% of Salary</u>
10	15.0%
11	17.6%
12	20.4%
13	23.4%
14	26.6%
15	30.0%
16	33.6%
17	37.4%
18	41.4%
19	45.6%

Contributions.

Employee: 9.455% of Salary. City: Remaining amount necessary for payment of Normal (current year's) Cost and amortization of the accrued past service liability by December 31, 2040.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Investments

Investment Policy:

The following was the Board's adopted asset allocation policy as of April 30, 2019:

<u>Asset Class</u>	<u>Target Allocation</u>
Fixed Income	42%
Equities	55%
REITs	3%
Total	<u>100%</u>

Concentrations:

The Plan did not hold investments in any one organization that represent 5 percent or more of the Pension Plan's fiduciary net position.

Rate of Return:

For the year ended April 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 1.97%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

b) Net Pension Liability of the Sponsor

The components of the net pension liability of the sponsor on April 30, 2019 were as follows:

Total Pension Liability	\$ 26,525,559
Plan Fiduciary Net Position	<u>(14,519,129)</u>
Net Pension Liability	<u>\$ 12,006,430</u>
Plan Fiduciary Net Position as a % of Total Pension Liability	55%

Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of April 30, 2019 using the following actuarial assumptions.

Inflation Rate	2.50%
Salary Increases	4.00%
Discount Rate for the Total Pension Liability	7.00%
Retirement Mortality Rate: L&A 2016 Illinois Firefighters' Capped at age 65	
Disabled Mortality Rate: L&A 2016 Illinois Firefighters'	

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

The long-term expected rate of return on pension plan investments was determined using best estimate of future real rates of return (expected returns, net of pension plan investment expenses and inflation) and are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class as of April 30, 2019 are summarized in the following table:

<u>Asset Class</u>	<u>Long Term Expected Real Rate of Return</u>
T Bill	0.40%
Short Govt/Credit	1.90%
Intermediate Govt	1.70%
Large	4.45%
Large Value	4.70%
Emerging Markets	7.50%

**Discount Rate:**

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows were used to determine the extent which the plan's future net position will be able to cover future benefit payments. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future projected benefit payments. To the extent future benefit payments are not covered by the plan's net position, the municipal bond rate is used to determine the portion of the net pension liability associated with those payments.

**Changes in Net Pension Liability**

	<u>Increase (Decrease)</u>		
	<u>Total Pension Liability</u>	<u>Plan Fiduciary Net Position</u>	<u>Net Pension Liability</u>
Balances as of May 01, 2018	\$ 26,210,330	\$ 14,219,568	\$ 11,990,762
Changes for a year			
Service Cost	824,645	-	824,645
Interest	1,654,759	-	1,654,759
Differences between expected and actual experience	1,035,225	-	1,035,225
Changes of assumptions	(2,089,107)	-	(2,089,107)
Changes of benefit terms	-	-	-
Contributions - employer	-	895,303	(895,303)
Contributions - employee	-	256,632	(256,632)
Net investment income	-	279,648	(279,648)
Benefit payments, including refunds	(1,110,293)	(1,110,293)	-
Administrative	-	(21,729)	21,729
Net Changes	<u>315,229</u>	<u>299,561</u>	<u>15,668</u>
Balances as of April 30, 2019	<u>\$ 26,525,559</u>	<u>\$ 14,519,129</u>	<u>\$ 12,006,430</u>

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

To report the sensitivity of the net pension liability to the selected discount rate, the following table displays the variation given a 1% increase or decrease.

	1% Decrease	Current Discount Rate	1% Increase
	<u>6.00%</u>	<u>7.00%</u>	<u>8.00%</u>
Net Pension Liability	\$ 15,997,723	\$ 12,006,430	\$ 8,766,461

*Deferred Outflows and Deferred Inflows of Resources by Source to be recognized in Future Pension Expenses.* For the year ended April 30, 2019, the City recognized a pension expense of \$1,506,883. The following tables display the amount of deferred inflows and outflows related to the net pension liability and the future periods that these deferrals will affect the financial statements.

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Difference between expected and actual experience	\$ 941,251	\$ 207,468
Changes in assumptions	897,101	2,826,190
Payments subsequent to measurement date	-	-
Net difference between projected and actual earnings on pension plan investments	<u>902,806</u>	<u>72,343</u>
Total	<u>\$ 2,741,158</u>	<u>\$ 3,106,001</u>

Year Ending <u>December 31,</u>	Net Deferred Inflows of <u>Resources</u>
2020	\$ 258,446
2021	33,709
2022	69,878
2023	34,898
2024	(108,383)
Thereafter	<u>(653,391)</u>
	<u>\$ (364,843)</u>

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**4. Police Pension Fund**

a) Plan Description

Plan Administration. The Board consists of two members appointed by the City, two active members of the police department elected by the membership, and one retired member of the police department elected by the membership.

Plan Membership as of April 30, 2018:

Inactive Plan Members or Beneficiaries	
Currently Receiving Benefits	20
Inactive Plan Members Entitled to But Not Yet	
Receiving Benefits	-
Active Plan Members	<u>42</u>
Total	<u>62</u>

Benefits Provided.

The Plan provides retirement, termination, disability, and death benefits.

Normal Retirement:

Tier 1: Age 50 and 20 years of Credited Service. Tier 2: Age 55 with 10 years of Credited Service. Benefit: Tier 1: 50% of annual salary attached to rank on last day of service plus 2.5% of annual salary for each year over 20 years, up to a maximum of 75% of salary. The minimum monthly benefit is \$1,000 per month. Tier 2: 2.50% per year of service times the average salary for the eight consecutive years prior to retirement times the number of years of service. The maximum benefit is 75% of average salary.

Cost of Living Adjustment:

Tier 1 Retirees: An annual increase equal to 3.00% per year after age 55. Those that retire prior to age 55 receive an increase of 1/12 of 3.00% for each full month since benefit commencement upon reaching age 55. Tier 2: An annual increase each January 1 equal to 3.00 per year or one-half of the annual unadjusted percentage increase in the consumer price index-u for the twelve months ending with the September preceding each November 1, whichever is less, of the original pension after the attainment of age 60 or first anniversary of pension start date whichever is later.

Disability Benefit:

Eligibility: Total and permanent as determined by the Board of Trustees. Benefit: A maximum of: a.) 65% of salary attached to the rank held by the member on last day of service, and; b.) The monthly retirement pension that the member is entitled to receive if he or she retired immediately. For non-service connected disabilities, a benefit of 50% of salary attached to rank held by member on last day of service.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Pre-Retirement Death Benefit:

Service Incurred: 100% of salary attached to rank held by member on last day of service. Non-Service Incurred: A maximum of: a.) 50% of salary attached to the rank held by member on last day of service, and; b.) The monthly retirement pension earned by the deceased member at time of death, regardless of whether death occurs before or after age 50. For non-service deaths with less than 10 years of service, a refund of member contributions is provided.

Vesting (Termination):

Less than 10 years: Refund of Member Contributions.

10 or more years: Either the termination benefit, payable upon reaching age 60, provided contributions are not withdrawn, or a refund of member contributions. The termination benefit is 2.50% of annual salary held in the year prior to termination times creditable service.

Contributions.

Employee: 9.91% of Salary. City: Remaining amount necessary for payment of Normal (current year's) Cost and amortization of the accrued past service liability over a period ending in 2040.

Investments

Investment Policy:

The following was the Board's adopted asset allocation policy as of April 30, 2019:

<u>Asset Class</u>	<u>Target Allocation</u>
Fixed Income	42%
Equities	55%
REITs	3%
Total	<u>100%</u>

Concentrations:

The Plan did not hold investments in any one organization that represent 5 percent or more of the Pension Plan's fiduciary net position.

Rate of Return:

For the year ended April 30, 2019, the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was 1.91%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

b) Net Pension Liability of the Sponsor

The components of the net pension liability of the sponsor on April 30, 2019 were as follows:

Total Pension Liability	\$ 38,650,949
Plan Fiduciary Net Position	<u>(23,222,174)</u>
Net Pension Liability	<u>\$ 15,428,775</u>
Plan Fiduciary Net Position as a % of Total Pension Liability	60.08%

Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of April 30, 2019 using the following actuarial assumptions.

Inflation	2.50%
Salary Increases	3.25%
Discount Rate used for the Net Pension Liability	6.67%
Retirement Mortality Rate: L&A 2016 Illinois Police Capped at age 67	
Disabled Mortality Rate: L&A 2016 Illinois Police	

The long-term expected rate of return on pension plan investments was determined using best estimate of future real rates of return (expected returns, net of pension plan investment expenses and inflation) and are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class as of April 30, 2019 are summarized in the following table:

<u>Asset Class</u>	<u>Long Term Expected Real Rate of Return</u>
T Bill	0.40%
Short Govt/Credit	1.90%
Intermediate Govt	2.00%
Large	4.45%
Large Value	4.70%
Emerging Markets	7.50%

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Changes in Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances as of May 01, 2018	\$ 39,543,772	\$ 22,559,050	\$ 16,984,722
Changes for a year			
Service Cost	1,076,941	-	1,076,941
Interest	2,364,406	-	2,364,406
Differences between expected and actual experience	533,703	-	533,703
Changes of assumptions	(3,556,846)	-	(3,556,846)
Changes of benefit terms	-	-	-
Contributions - employer	-	1,030,622	(1,030,622)
Contributions - employee	-	352,832	(352,832)
Contributions - other	-	181,878	(181,878)
Net investment income	-	430,817	(430,817)
Benefit payments, including refunds	(1,311,027)	(1,311,027)	-
Administrative	-	(21,998)	21,998
Net Changes	<u>(892,823)</u>	<u>663,124</u>	<u>(1,555,947)</u>
Balances as of April 30, 2019	<u>\$ 38,650,949</u>	<u>\$ 23,222,174</u>	<u>\$ 15,428,775</u>

Discount Rate:

The discount rate used to measure the total pension liability was 6.67 percent. The projection of cash flows were used to determine the extent which the plan's future net position will be able to cover future benefit payments. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future projected benefit payments through 2071. To the extent future benefit payments are not covered by the plan's net position, the municipal bond rate would be used to determine the portion of the net pension liability associated with those payments.

To report the sensitivity of the net pension liability to the selected discount rate, the following table displays the variation given a 1% increase or decrease.

	1% Decrease	Current Discount Rate	1% Increase
		<u>5.67%</u>	<u>6.67%</u>
Net Pension Liability	\$ 21,752,670	\$ 15,428,775	\$ 10,355,148

*Deferred Outflows and Deferred Inflows of Resources by Source to be recognized in Future Pension Expenses.* For the year ended April 30, 2019, the City recognized a pension expense of \$1,953,548. The following tables display the amount of deferred inflows and outflows related to the net pension liability and the future periods that these deferrals will affect the financial statements.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Difference between expected and actual experience	\$ 492,394	\$ 599,156
Changes in assumptions	2,859,766	3,621,737
Payments subsequent to measurement date	-	-
Net difference between projected and actual earnings on pension plan investments	<u>1,443,822</u>	<u>112,104</u>
Total	<u>\$ 4,795,982</u>	<u>\$ 4,332,997</u>

Year Ending <u>December 31,</u>	Net Deferred Outflows of <u>Resources</u>
2020	\$ 612,173
2021	276,947
2022	332,994
2023	271,848
2024	40,561
Thereafter	<u>(1,071,538)</u>
	<u>\$ 462,985</u>

**5. Laborer’s International Union of North America National (Industrial) Pension Fund**

The Plan was established pursuant to a Trust Agreement and Declaration of Trust dated February 1, 1967 to provide retirement, disability, and death benefits for eligible participants. The Plan is funded primarily by employer contributions as specified in the collective bargaining and/or participation agreements between the union and various employers and employer associations. During 1996, the Trustees approved an amendment to the Plan to allow participants, for whom no employer contributions will be made, to contribute to the Plan on their own behalf. The Plan is a multiple employer defined benefit pension plan and is subject to the provisions of the Employee Retirement Income Security Act of 1974 (ERISA), as amended.

The City makes contributions to the pension fund for employees of various departments. The payments are made based on number of hours worked by the covered employees.

The plan provides for various types of pension upon retirement. To receive a regular pension, the participants must be (a) be at least age 62, (b) have earned at least 5 years of pension credit and (c) have earned at least one year of pension credit during the period the City is contributing to the Pension Fund.

Retirement payments vary depending at what level of hourly contribution is being made by the City and the total years of employee pension credit. Total payments made by the City were \$213,475 for the year ended April 30, 2020. The City has fully contributed all required payments during this period.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**6. Retiree Medical Plan**

The City provides healthcare coverage for all active qualified employees of the City and also makes coverage available for the City retirees. This plan is a single employer plan where the City contributions and benefit payments are related to the increase in active member premiums due to the presence of retirees in the determination of blended retiree/active member premiums. As part of the plan, all retirees are required to pay the full cost of coverage. This coverage becomes secondary to Medicare after the retiree attains the age of 65.

Plan Membership as of April 30, 2019:

Active Employees	176
Inactive Employees Currently Receiving Benefit Payments	9
Inactive Employees Entitled to but Not Yet Receiving Benefit Payments	<u>0</u>
Total	<u>185</u>

**Investments**

Investment Policy:

Currently, there is no expectation for future returns on OPEB plan assets since the OPEB obligation is an unfunded obligation. The employer does not have a trust dedicated exclusively to the payment of OPEB benefits.

Receivables:

The Plan does not have any receivables as of April 30, 2019.

**Funding Policy**

The City currently pays the insurance premium on a monthly basis. The GASB statement requires employers to contribute the amount necessary, in addition to normal contributions, to finance the retirement coverage of its own employees.

**Net OPEB Liability of the Sponsor**

The components of the net pension obligation of the sponsor on April 30, 2019 were as follows:

Total OPEB Liability	\$ 2,811,520
Plan Fiduciary Net Position	<u>-</u>
Net OPEB Liability	<u>\$ 2,811,520</u>
Plan Fiduciary Net Position as a % of Total OPEB Liability	0%

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Covered Employee Payroll	\$11,463,285
Employer's Net OPEB Liability as a % of Employee Payroll	24.53%

Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of April 30, 2019 using the following actuarial assumptions.

Assumed Retirement Age	58
Discount Rate	2.60%
Investment Rate of Return	N/A
Mortality Rates:	

Pre-retirement - RP 2014 Healthy Employee Table, with projected mortality improvement based on the most recently published mortality improvement scale (MP 2018).

Post-retirement - RP 2014 Healthy Annuitant Table, with projected mortality improvement based on the most recently published mortality improvement scale (MP 2018).

Health Care Trend Rates – Initial rate of 6%, graded down .25% each year until an ultimate rate of 4.0% is reached.

Changes in Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability	OPEB Plan Net Position	Net OPEB Liability
Balances Beginning at 5/1/18	\$ 1,959,665	\$ -	\$ 1,959,665
Changes for a year			
Service Cost	296,239	-	296,239
Interest	146,607	-	146,607
Actuarial Experience	439,285	-	439,285
Changes of assumptions	-	-	-
Contributions - employer	-	30,276	(30,276)
Contributions - employee	-	-	-
Contributions - other	-	-	-
Net investment income	-	-	-
Benefit payments from Trust	(30,276)	(30,276)	-
Administrative	-	-	-
Net Changes	851,855	-	851,855
Balances Beginning at 4/30/19	<u>\$ 2,811,520</u>	<u>\$ -</u>	<u>\$ 2,811,520</u>

Below is a table illustrating the sensitivity of the net OPEB liability to the healthcare trend rate assumption.

	Healthcare Cost Trend Rates		
	1% Decrease (Varies)	Rate (Varies)	1% Increase (Varies)
Net OPEB Liability	\$ 2,463,273	\$ 2,811,520	\$ 3,226,059

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Discount Rate:

The discount rate used to measure the total OPEB liability was 2.60 percent. If the OPEB plan is funded, the projection of cash flows will be used to determine the extent to which the plan's future net position will be able to cover future benefit payments. To the extent future benefit payments are not covered by the plan's net position, the municipal bond rate is used to determine the portion of the net pension liability associated with those payments. The municipal bond rate is based on The Bond Buyer 20-Bond GO Index.

The following table displays the sensitivity of the resulting change had the rate been 1% higher or lower.

	1% Decrease	Current Discount Rate	1% Increase
	<u>1.60%</u>	<u>2.60%</u>	<u>3.60%</u>
Net OPEB Liability	\$ 3,074,030	\$ 2,811,520	\$ 2,570,131

*Deferred Outflows and Deferred Inflows of Resources by Source to be recognized in Future Pension Expenses.* For the year ended April 30, 2019, the City did not have any deferred outflows or inflows of resources to be recognized in future years.

*Annual Pension Cost.* For 2019, the City's contribution was \$30,276. The annual required contribution cost was determined to be \$422,683. The net OPEB obligation related to retirement health insurance costs in \$2,811,520. Of this amount, \$2,421,030 is reported as a liability in the governmental activities, \$234,294 is reported as a liability in the business-type activities, and \$156,196 is recorded as a liability of the component unit.

GASB Statement 75 was implemented in the current fiscal year and requires the City to recognize the full liability related to Other Post-Employment Benefits (OPEB). This resulted in a restatement of the beginning balance of the City's funds. The governmental funds decreased by \$221,757, the business-type funds increased by \$25,952, and the component unit decreased by \$27,249 as a result of the implementation.

**NOTE 9: COMMITMENT**

The City, with Tristar Business Communities, LLC acting as its agent, entered into a redevelopment agreement with The Hershey Company dated July 1, 2003. As part of the agreement, the City was to reimburse the developer for qualified project costs through the proceeds of related TIF funds. The City reimbursed costs of \$6,314,725 pursuant to the agreement. The developer contends that they are owed an additional \$1,422,303. On January 17, 2017, the City passed a resolution authorizing a settlement agreement to pay the additional amount. The amounts are to be paid only after all other notes of the development agreement are paid in full. The amounts will only be paid from available revenues related to the development agreement and the City shall have no additional obligation to pay from any other source.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**NOTE 10: INTERFUND RECEIVABLES/PAYABLES**

Individual fund interfund receivable and payable balances as of April 30, 2019 are as follows:

	Interfund Receivable/ <u>(Payable)</u>
General Fund due from (to):	
Motor Fuel Tax Fund	\$ (19,756)
Mobile Intensive Care Fund	9,700
Group Health Insurance Fund	4,288
Parks and Playgrounds Fund	131,133
Social Security Fund	76,736
Public Safety Facilities Fund	1,078,111
Water Fund	3,838,642
TIF # 2 Fund	189,526
Community Redevelopment Fund	182,238
Street and Bridge Fund	324,867
Liability Insurance Fund	418
Parks Improvement Fund	1,440,477
Water Fund due to:	
General Fund	(3,838,642)
TIF #3 Fund	(1,500,000)
Sewer Fund	(1,000,000)
Sewer Fund due from Water Fund	1,000,000
Public Safety Facilities Fund due to General Fund	(1,078,111)
Street and Bridge Fund due to General Fund	(324,867)
Community Redevelopment Fund due to General Fund	(182,238)
Liability Insurance Fund due to General Fund	(418)
TIF #2 Fund due to General Fund	(189,526)
TIF #3 Fund due from Water Fund	1,500,000
Social Security Fund due to General Fund	(76,736)
Motor Fuel Tax Fund due from General Fund	19,756
Tourism Promotion Fund due from:	
Community Redevelopment Fund	11,606
Community Redevelopment Fund due (to):	
Tourism Promotion Fund	(11,606)
Parks and Playgrounds Fund due to General Fund	(131,133)
Parks Improvement Fund due to General Fund	(1,440,477)
Mobile Intensive Care Fund due to General Fund	(9,700)
Group Health Insurance Fund due to General Fund	(4,288)
	<u>\$ -</u>

The interfund receivables/payables are short term in nature and are expected to be repaid in the subsequent year.

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**NOTE 11: ILLINOIS MUNICIPAL LEAGUE RISK MANAGEMENT ASSOCIATION (IMLRMA)**

The City is exposed to various risks of loss related to torts; thefts of, damage to and destruction of assets; errors and omissions and natural disasters for which the City carries commercial insurance. The City has entered into an agreement with IMLRMA, an intergovernmental association formed pursuant to Article VII, Section 10 of the Illinois Constitution of 1970, to provide the City insurance coverage. There has been no significant reduction in coverage from the prior year.

**NOTE 12: INTERFUND TRANSFERS**

The following is a summary of interfund transfers for the year ended April 30, 2019:

General Fund Transfer From (To):	
Water Fund	\$ 145,000
Sewer Fund	145,000
Motor Fuel Tax Fund	100,000
Liability Insurance Fund	504,214
Garbage Fund	150,000
TIF #3 Fund	10,000
Community Redevelopment Fund	151,000
Municipal Facilities Fund	(51,291)
TIF #3 Fund Transfer To General Fund	(10,000)
TIF #2 Fund Transfer To TIF #4 Fund	(520,000)
TIF #4 Fund Transfer From TIF #2 Fund	520,000
Motor Fuel Tax Fund Transfer To General Fund	(100,000)
Liability Insurance Fund Transfer From (To):	
General Fund	(504,214)
Parks & Playground Fund	(24,359)
Municipal Band Fund	(190)
Parks & Playground Fund Transfer From (To):	
Community Redevelopment Fund	35,000
Liability Insurance Fund	24,359
Municipal Band Fund Transfer From Liability Insurance Fund	190
Retirement Fund Transfer From (To):	
Water Fund	(63,174)
Sewer Fund	(35,553)
Social Security Fund Transfer From (To):	
Water Fund	(58,534)
Sewer Fund	(32,941)
Community Redevelopment Fund Transfer From (To):	
General Fund	(151,000)
Parks & Playground Fund	(35,000)
Parks Improvement Fund	(420,000)
Municipal Facilities Fund Transfer From (To):	
General Fund	51,291
Water Fund	36,500
Sewer Fund	36,500
Parks Improvement Fund Transfer From Comm Redev. Fund	420,000

**CITY OF EDWARDSVILLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

**NOTE 12: INTERFUND TRANSFERS (continued)**

Water Fund Transfer From (To):	
Retirement Fund	63,174
Social Security Fund	58,534
General Fund	(145,000)
Municipal Facilities Fund	(36,500)
Sewer Fund Transfer From:	
Retirement Fund	35,553
Social Security Fund	32,941
General Fund	(145,000)
Municipal Facilities Fund	(36,500)
Garbage Fund Transfer From (To):	
General Fund	(150,000)
	-
	<u>                    </u>

The City makes various transfers between funds during the fiscal year. The majority of transfers are made to reimburse expenses paid by one fund that relate to expenses of another fund.

**NOTE 13: TAX ABATEMENTS**

For the property tax year 2018, property tax value abatements within the City, related to Enterprise Zones, are \$67,356,924. The related tax that was abated on the Enterprise Zone properties, related to the City, is \$845,801.

**NOTE 14: SPECIAL SERVICE AREA**

On November 1, 2011, the City adopted an ordinance to establish the St. Louis Street Special Service Area. On December 16, 2011 the City issued Special Ad Valorem Tax Bonds, Series 2011 in the amount of \$550,000; principal and interest payable through December 15, 2036, for projects in the special service area. The total balance outstanding on the bonds at April 30, 2019 is \$448,500. The debt service funding is accomplished by a separate tax levy and the activity is being recorded as an agency fund.

**NOTE 15: SUBSEQUENT EVENTS**

The City has evaluated events occurring after the financial statement date through September 19, 2020 in order to determine their potential for recognition or disclosure in the financial statements. The latter date is the same date the financial statements were available to be issued.

**CITY OF EDWARDSVILLE, ILLINOIS**

REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE (CASH BASIS) - GENERAL FUND  
FOR THE YEAR ENDED APRIL 30, 2019

	Budgeted Amounts		Actual (Budget Basis)
	Original	Final	
Receipts:			
Property Tax	\$ 3,526,108	\$ 3,526,108	\$ 3,495,789
Intergovernmental:			
Sales and Use Tax	7,105,794	7,105,794	7,224,080
Replacement Tax	170,000	170,000	181,335
State Income Tax	2,769,624	2,769,624	2,585,577
Telecommunications Tax	288,000	288,000	304,409
Other	45,547	45,547	70,501
Licenses, Fees and Permits	542,678	542,678	1,081,354
Charges for Services	2,037,757	2,037,757	2,005,817
Fines	184,283	184,283	243,023
Investment Earnings	112,694	112,694	153,660
Miscellaneous Revenues/Reimbursements	81,296	81,296	1,088,291
Total Receipts	<u>16,863,781</u>	<u>16,863,781</u>	<u>18,433,836</u>
Disbursements			
Current:			
General Government	2,959,409	2,959,409	2,659,817
Public Safety	10,507,011	10,507,011	10,212,313
Highways and Streets	2,061,811	2,061,811	2,430,871
Public Works	1,852,756	1,852,756	1,741,584
Culture and Recreation	216,604	216,604	318,486
Total Disbursements	<u>17,597,591</u>	<u>17,597,591</u>	<u>17,363,071</u>
Excess (Deficiency) of Receipts Over Disbursements	<u>(733,810)</u>	<u>(733,810)</u>	<u>1,070,765</u>
Other Financing Sources:			
Operating Transfers In (Out)	<u>777,500</u>	<u>777,500</u>	<u>787,915</u>
Total Other Financing Sources	<u>777,500</u>	<u>777,500</u>	<u>787,915</u>
Excess (Deficiency) of Receipts and Other Financing Sources Over Disbursements	<u>\$ 43,690</u>	<u>\$ 43,690</u>	<u>1,858,680</u>
Change in other receivable on modified accrual basis			(6,488)
Change in intergovernmental revenue on modified accrual basis			267,519
Change in accrued interest receivable on modified accrual basis			(2,177)
Change in accrued salaries on modified accrual basis			(263)
Change in accounts payable on modified accrual basis			(137,209)
Change in charges for services receivable on modified accrual basis			89,365
Change in prepaid expenses on modified accrual basis			7,362
Change in market value of investments			50,088
Change in deferred income on modified accrual basis			<u>(467)</u>
As reported on the Statement of Revenues, Expenditures and Changes in Fund Balance			<u>\$ 2,126,410</u>

CITY OF EDWARDSVILLE, ILLINOIS

REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE (CASH BASIS)  
TIF #3 FUND  
FOR THE YEAR ENDED APRIL 30, 2019

	Budgeted Amounts		Actual (Budget Basis)
	Original	Final	
Receipts:			
Property Taxes	\$ 1,467,756	\$ 1,467,756	\$ 1,574,585
Investment Earnings	<u>38,000</u>	<u>38,000</u>	<u>76,504</u>
Total Receipts	<u>1,505,756</u>	<u>1,505,756</u>	<u>1,651,089</u>
Disbursements:			
Current:			
General Government	146,756	146,756	163,749
Debt Service Fees	<u>585,495</u>	<u>585,495</u>	<u>797,865</u>
Total Disbursements	<u>732,251</u>	<u>732,251</u>	<u>961,614</u>
Excess (Deficiency) of Receipts Over Disbursements	<u>773,505</u>	<u>773,505</u>	<u>689,475</u>
Other Financing Sources:			
Transfers to Other Funds	<u>(10,000)</u>	<u>(10,000)</u>	<u>(10,000)</u>
Total Other Financing Sources	<u>(10,000)</u>	<u>(10,000)</u>	<u>(10,000)</u>
Excess (Deficiency) of Receipts Over Disbursements	<u>\$ 763,505</u>	<u>\$ 763,505</u>	679,475
Change in accounts payable on modified accrual basis			<u>(1,671,178)</u>
As reported on the Statement of Revenues, Expenditures and Changes in Fund Balance			<u>\$ (991,703)</u>

CITY OF EDWARDSVILLE, ILLINOIS

REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE (CASH BASIS)  
PARKS IMPROVEMENT FUND  
FOR THE YEAR ENDED APRIL 30, 2019

	Budgeted Amounts		Actual (Budget Basis)
	Original	Final	
Receipts:			
Grants	\$ 300,000	\$ 300,000	\$ 1,250,100
Other Local Taxes	196,686	196,686	161,293
Charges for Services	-	-	1,320
Investment Earnings	2,500	2,500	(17,284)
Miscellaneous	-	-	13,709
Total Receipts	<u>499,186</u>	<u>499,186</u>	<u>1,409,138</u>
Disbursements:			
Current:			
Culture and Recreation	400,000	400,000	42,402
Debt Service	124,708	124,708	124,708
Capital Outlay	<u>1,496,000</u>	<u>1,496,000</u>	<u>3,862,307</u>
Total Disbursements	<u>2,020,708</u>	<u>2,020,708</u>	<u>4,029,417</u>
Transfers In	<u>420,000</u>	<u>420,000</u>	<u>420,000</u>
Total Other Financing Sources	<u>420,000</u>	<u>420,000</u>	<u>420,000</u>
Excess (Deficiency) of Receipts Over Disbursements	<u>\$ (1,101,522)</u>	<u>\$ (1,101,522)</u>	(2,200,279)
Change in accounts payable on modified accrual basis			212,100
Change in taxes receivable on modified accrual basis			<u>3,896</u>
As reported on the Statement of Revenues, Expenditures and Changes in Fund Balance			<u>\$ (1,984,283)</u>

**CITY OF EDWARDSVILLE, ILLINOIS**

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
POLICE PENSION FUND  
APRIL 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Total Pension Liability:					
Service Cost	\$ 1,076,941	\$ 1,094,362	\$ 1,031,541	\$ 878,595	\$ 757,946
Interest	2,364,406	2,232,049	2,174,866	1,801,252	1,936,934
Differences between expected and actual	533,703	21,455	(555,111)	(414,136)	-
Changes in assumptions	(3,556,846)	61,274	(683,773)	4,992,594	-
Benefit payments, including refunds	<u>(1,311,027)</u>	<u>(1,032,839)</u>	<u>(1,024,265)</u>	<u>(932,624)</u>	<u>(933,653)</u>
Net change in total pension liability	(892,823)	2,376,301	943,258	6,325,681	1,761,227
Total pension liability - beginning	<u>39,543,772</u>	<u>37,167,471</u>	<u>36,224,213</u>	<u>29,898,532</u>	<u>28,137,305</u>
Total pension liability - ending	<u>\$ 38,650,949</u>	<u>\$ 39,543,772</u>	<u>\$ 37,167,471</u>	<u>\$ 36,224,213</u>	<u>\$ 29,898,532</u>
Plan Fiduciary Net Position					
Contributions - employer	1,030,622	1,006,359	937,674	920,192	875,430
Contributions - employee	352,832	333,689	332,966	328,541	340,666
Contributions - other	181,878	1,800	-	-	-
Net investment income	430,817	1,179,122	1,633,572	(317,325)	705,587
Benefit payments, including refunds	(1,311,027)	(1,032,839)	(1,024,264)	(932,624)	(933,653)
Administrative	<u>(21,998)</u>	<u>(19,605)</u>	<u>(20,573)</u>	<u>(22,112)</u>	<u>(19,177)</u>
Net change in plan fiduciary net position	663,124	1,468,526	1,859,375	(23,328)	968,853
Plan fiduciary net position - beginning	<u>22,559,050</u>	<u>21,090,524</u>	<u>19,231,149</u>	<u>19,254,477</u>	<u>18,285,624</u>
Plan fiduciary net position - ending	<u>\$ 23,222,174</u>	<u>\$ 22,559,050</u>	<u>\$ 21,090,524</u>	<u>\$ 19,231,149</u>	<u>\$ 19,254,477</u>
Net Pension Liability	<u>\$ 15,428,775</u>	<u>\$ 16,984,722</u>	<u>\$ 16,076,947</u>	<u>\$ 16,993,064</u>	<u>\$ 10,644,055</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>60.08%</u>	<u>57.05%</u>	<u>56.74%</u>	<u>53.09%</u>	<u>64.40%</u>
Covered-employee Payroll	<u>\$ 3,511,618</u>	<u>\$ 3,939,204</u>	<u>\$ 3,815,210</u>	<u>\$ 3,292,520</u>	<u>\$ 3,115,565</u>
Net position liability as a percentage of covered-employee payroll	<u>439.36%</u>	<u>431.17%</u>	<u>421.39%</u>	<u>516.11%</u>	<u>341.64%</u>

**CITY OF EDWARDSVILLE, ILLINOIS**

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
FIRE PENSION FUND  
APRIL 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Total Pension Liability:					
Service Cost	\$ 824,645	\$ 757,149	\$ 711,272	\$ 665,968	\$ 559,365
Interest	1,654,759	1,574,056	1,596,859	1,367,110	1,369,680
Difference between expected and actual	1,035,225	16,538	(250,154)	(52,701)	-
Changes in assumptions	(2,089,108)	-	(1,349,244)	1,541,345	-
Benefit payments, including refunds	<u>(1,110,292)</u>	<u>(1,082,785)</u>	<u>(1,041,716)</u>	<u>(1,018,003)</u>	<u>(1,044,531)</u>
Net change in total pension liability	315,229	1,264,958	(332,983)	2,503,719	884,514
Total pension liability - beginning	<u>26,210,330</u>	<u>24,945,372</u>	<u>25,278,355</u>	<u>22,774,636</u>	<u>21,890,122</u>
Total pension liability - ending	<u>\$ 26,525,559</u>	<u>\$ 26,210,330</u>	<u>\$ 24,945,372</u>	<u>\$ 25,278,355</u>	<u>\$ 22,774,636</u>
Plan Fiduciary Net Position					
Contributions - employer	895,303	790,982	735,163	714,809	672,267
Contributions - employee	256,632	244,835	221,699	193,989	182,864
Net investment income	279,650	769,020	1,056,794	(224,018)	475,646
Benefit payments, including refunds	(1,110,292)	(1,082,785)	(1,041,717)	(1,018,003)	(1,044,531)
Administrative	<u>(21,732)</u>	<u>(20,761)</u>	<u>(18,767)</u>	<u>(17,882)</u>	<u>(16,879)</u>
Net change in plan fiduciary net position	299,561	701,291	953,172	(351,105)	269,367
Plan fiduciary net position - beginning	<u>14,219,568</u>	<u>13,518,277</u>	<u>12,565,105</u>	<u>12,916,210</u>	<u>12,646,843</u>
Plan fiduciary net position - ending	<u>\$ 14,519,129</u>	<u>\$ 14,219,568</u>	<u>\$ 13,518,277</u>	<u>\$ 12,565,105</u>	<u>\$ 12,916,210</u>
Net Pension Liability	<u>\$ 12,006,430</u>	<u>\$ 11,990,762</u>	<u>\$ 11,427,095</u>	<u>\$ 12,713,250</u>	<u>\$ 9,858,426</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>54.74%</u>	<u>54.25%</u>	<u>54.19%</u>	<u>49.71%</u>	<u>56.71%</u>
Covered-employee Payroll	<u>\$ 2,681,187</u>	<u>\$ 3,026,557</u>	<u>\$ 2,910,151</u>	<u>\$ 2,033,273</u>	<u>\$ 1,795,005</u>
Net position liability as a percentage of covered-employee payroll	<u>447.80%</u>	<u>396.18%</u>	<u>392.66%</u>	<u>625.26%</u>	<u>549.21%</u>

CITY OF EDWARDSVILLE, ILLINOIS

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
ILLINOIS MUNICIPAL RETIREMENT FUND  
APRIL 30, 2019

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Total Pension Liability:				
Service Cost	\$ 604,671	\$ 649,304	\$ 624,731	\$ 596,752
Interest	2,039,205	1,984,319	1,893,106	1,787,492
Difference between expected and actual	430,616	109,642	(273,411)	(18,881)
Assumption changes	865,848	(858,696)	(67,312)	32,460
Benefit payments, including refunds	<u>(1,194,223)</u>	<u>(1,066,670)</u>	<u>(1,014,746)</u>	<u>(921,170)</u>
Net change in total pension liability	2,746,117	817,899	1,162,368	1,476,653
Total pension liability - beginning	<u>27,484,172</u>	<u>26,666,273</u>	<u>25,503,905</u>	<u>24,027,252</u>
Total pension liability - ending	<u>\$ 30,230,289</u>	<u>\$ 27,484,172</u>	<u>\$ 26,666,273</u>	<u>\$ 25,503,905</u>
Plan Fiduciary Net Position				
Contributions - employer	663,631	677,732	673,675	633,657
Contributions - employee	312,577	284,141	268,358	261,242
Net investment income	(1,378,383)	4,025,628	1,514,789	108,768
Benefit payments, including refunds	(1,194,223)	(1,066,670)	(1,014,746)	(921,170)
Administrative	<u>414,231</u>	<u>(412,575)</u>	<u>26,712</u>	<u>(91,640)</u>
Net change in plan fiduciary net position	(1,182,167)	3,508,256	1,468,788	(9,143)
Plan fiduciary net position - beginning	<u>26,734,636</u>	<u>23,226,380</u>	<u>21,757,592</u>	<u>21,766,735</u>
Plan fiduciary net position - ending	<u>\$ 25,552,469</u>	<u>\$ 26,734,636</u>	<u>\$ 23,226,380</u>	<u>\$ 21,757,592</u>
Net Pension Liability	<u>\$ 4,677,820</u>	<u>\$ 749,536</u>	<u>\$ 3,439,893</u>	<u>\$ 3,746,313</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>84.53%</u>	<u>97.27%</u>	<u>87.10%</u>	<u>85.31%</u>
Covered-employee payroll	<u>\$ 6,356,610</u>	<u>\$ 6,199,324</u>	<u>\$ 5,899,077</u>	<u>\$ 5,706,058</u>
Net position liability as a percentage of covered-employee payroll	<u>73.59%</u>	<u>12.09%</u>	<u>58.31%</u>	<u>65.66%</u>

**CITY OF EDWARDSVILLE, ILLINOIS**

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

SLEP

APRIL 30, 2019

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Total Pension Liability:				
Service Cost	\$ 19,067	\$ 18,999	\$ 18,361	\$ 17,771
Interest	8,867	6,947	5,064	3,422
Difference between expected and actual	2,803	1,543	1,489	416
Assumption changes	5,106	(1,922)	(399)	191
Benefit payments, including refunds	-	-	-	-
Net change in total pension liability	<u>35,843</u>	<u>25,567</u>	<u>24,515</u>	<u>21,800</u>
Total pension liability - beginning	<u>108,689</u>	<u>83,122</u>	<u>58,607</u>	<u>36,807</u>
Total pension liability - ending	<u>\$ 144,532</u>	<u>\$ 108,689</u>	<u>\$ 83,122</u>	<u>\$ 58,607</u>
Plan Fiduciary Net Position				
Contributions - employer	12,032	11,494	10,874	10,182
Contributions - employee	8,402	8,132	7,842	7,561
Net investment income	(1,540)	10,640	3,713	231
Benefit payments, including refunds	-	-	-	-
Administrative	(1,128)	(1,740)	(1,334)	(3,377)
Net change in plan fiduciary net position	<u>17,766</u>	<u>28,526</u>	<u>21,095</u>	<u>14,597</u>
Plan fiduciary net position - beginning	<u>101,598</u>	<u>73,072</u>	<u>51,977</u>	<u>37,380</u>
Plan fiduciary net position - ending	<u>\$ 119,364</u>	<u>\$ 101,598</u>	<u>\$ 73,072</u>	<u>\$ 51,977</u>
Net Pension Liability	<u>\$ 25,168</u>	<u>\$ 7,091</u>	<u>\$ 10,050</u>	<u>\$ 6,630</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>82.59%</u>	<u>93.48%</u>	<u>87.91%</u>	<u>88.69%</u>
Covered-employee Payroll	<u>\$ 112,031</u>	<u>\$ 108,432</u>	<u>\$ 104,558</u>	<u>\$ 100,807</u>
Net position liability as a percentage of covered-employee payroll	<u>22.47%</u>	<u>6.54%</u>	<u>9.61%</u>	<u>6.58%</u>

CITY OF EDWARDSVILLE, ILLINOIS

SCHEDULE OF CONTRIBUTIONS  
POLICE PENSION FUND  
APRIL 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Actuarial Determined Contribution	\$ 1,010,715	\$ 999,127	\$ 982,302	\$ 930,964	\$ 943,306
Contributions in relation to actuarial determined contribution	<u>1,030,622</u>	<u>1,006,359</u>	<u>914,581</u>	<u>920,192</u>	<u>875,430</u>
Contribution deficiency (excess)	<u>\$ (19,907)</u>	<u>\$ (7,232)</u>	<u>\$ 67,721</u>	<u>\$ 10,772</u>	<u>\$ 67,876</u>
Covered-employee Payroll	<u>3,511,618</u>	<u>3,939,204</u>	<u>3,815,210</u>	<u>3,292,520</u>	<u>3,115,565</u>
Contributions as a percentage of covered-employee payroll	<u>29.35%</u>	<u>25.55%</u>	<u>23.97%</u>	<u>27.95%</u>	<u>28.10%</u>

Actuarial valuations are performed as of April 30 of each year with the related contributions to be made in the following year. Actuarial valuation date for above is April 30, 2019.

The actuarial valuations presented are prepared using the following parameters:

Actuarial Cost Method:	Entry Age Normal
Amortization Method:	Level Percentage of Payroll
Remaining Amortization Period:	22 Years
Asset Valuation Method:	5-Year Smoothed Market Value
Actuarial Assumptions:	
Interest Rate (current and prior)	7.00%
Payroll Growth	3.25%
Inflation Rate	2.50%

**CITY OF EDWARDSVILLE, ILLINOIS**

SCHEDULE OF CONTRIBUTIONS  
FIRE PENSION FUND  
APRIL 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Actuarial Determined Contribution	\$ 902,113	\$ 791,424	\$ 739,426	\$ 682,815	\$ 675,973
Contributions in relation to actuarial determined contribution	<u>895,253</u>	<u>790,982</u>	<u>735,163</u>	<u>714,809</u>	<u>672,267</u>
Contribution deficiency (excess)	<u>\$ 6,860</u>	<u>\$ 442</u>	<u>\$ 4,263</u>	<u>\$ (31,994)</u>	<u>\$ 3,706</u>
 Covered-employee Payroll	 <u>2,681,187</u>	 <u>3,026,557</u>	 <u>2,910,151</u>	 <u>2,033,273</u>	 <u>1,795,005</u>
 Contributions as a percentage of covered-employee payroll	 <u>33.39%</u>	 <u>26.13%</u>	 <u>25.26%</u>	 <u>35.16%</u>	 <u>37.45%</u>

Actuarial valuations are performed as of April 30 of each year with the related contributions to be made in the following year. Actuarial valuation date for above is April 30, 2019.

The actuarial valuations presented are prepared using the following parameters:

Funding Method:	Entry Age Normal
Amortization Method:	Level Percentage of Payroll
Remaining Amortization Period:	22 Years
Asset Valuation Method:	5-Year Smoothed Market Value
 Actuarial Assumptions:	
Interest Rate (current and prior)	7.00%
Payroll Growth	4.00%
Inflation Rate	2.50%

CITY OF EDWARDSVILLE, ILLINOIS

SCHEDULE OF CONTRIBUTIONS  
ILLINOIS MUNICIPAL RETIREMENT FUND  
APRIL 30, 2019

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Actuarial Determined Contribution	\$ 663,630	\$ 669,527	\$ 673,675	\$ 637,937
Contributions in relation to actuarial determined contribution	<u>663,631</u>	<u>677,732</u>	<u>673,675</u>	<u>633,657</u>
Contribution deficiency (excess)	<u>\$ (1)</u>	<u>\$ (8,205)</u>	<u>\$ -</u>	<u>\$ 4,280</u>
Covered-employee Payroll	<u>\$ 6,356,610</u>	<u>\$ 6,199,324</u>	<u>\$ 5,899,077</u>	<u>\$ 5,706,058</u>
Contributions as a percentage of covered-employee payroll	<u>10.44%</u>	<u>10.93%</u>	<u>11.42%</u>	<u>11.10%</u>

Actuarial valuation date for above is December 31, 2018.

The actuarial valuations presented are prepared using the following parameters:

Actuarial Cost Method:	Aggregate Entry Age Normal
Amortization Method:	Level Percentage of Payroll, Closed
Remaining Amortization Period:	25 years
Asset Valuation Method:	5-Year smoothed market; 20% corridor
Actuarial Assumptions:	
Interest Rate (current and prior)	7.50%
Wage Growth	3.50%
Price Inflation	2.75%

CITY OF EDWARDSVILLE, ILLINOIS

SCHEDULE OF CONTRIBUTIONS

SLEP

APRIL 30, 2019

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Actuarial Determined Contribution	\$ 12,032	\$ 11,494	\$ 10,874	\$ 10,182
Contributions in relation to actuarial determined contribution	<u>12,032</u>	<u>11,494</u>	<u>10,874</u>	<u>10,182</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
 Covered-employee Payroll	 <u>\$ 112,031</u>	 <u>\$ 108,432</u>	 <u>\$ 104,558</u>	 <u>\$ 100,807</u>
 Contributions as a percentage of covered-employee payroll	 <u>10.74%</u>	 <u>10.60%</u>	 <u>10.40%</u>	 <u>10.10%</u>

Actuarial valuation date for above is December 31, 2018.

The actuarial valuations presented are prepared using the following parameters:

Actuarial Cost Method: Aggregate Entry Age Normal

Amortization Method: Level Percentage of Payroll, Closed

Remaining Amortization Period: 25 years

Asset Valuation Method: 5-Year smoothed market; 20% corridor

Actuarial Assumptions:

Interest Rate (current and prior) 7.50%

Wage Growth 3.50%

Price Inflation 2.75%

CITY OF EDWARDSVILLE, ILLINOIS

SCHEDULE OF INVESTMENT RETURNS  
POLICE PENSION FUND

APRIL 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Annual money-weighted rate of return, net of investment expense	1.91%	5.59%	8.49%	-1.64%	3.71%

CITY OF EDWARDSVILLE, ILLINOIS

SCHEDULE OF INVESTMENT RETURNS  
FIRE PENSION FUND

APRIL 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Annual money-weighted rate of return, net of investment expense	1.97%	5.69%	8.41%	-1.68%	4.03%

CITY OF EDWARDSVILLE, ILLINOIS

SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS  
RETIREE MEDICAL PROGRAM  
APRIL 30, 2019

	<u>2019</u>	<u>2018</u>
Total OPEB Liability:		
Service Cost	\$ 245,238	\$ 145,234
Interest	71,247	75,360
Differences between expected and actual	439,285	-
Changes in assumptions	-	-
Benefit payments, including refunds	<u>(30,276)</u>	<u>(37,121)</u>
Net change in total OPEB liability	725,494	183,473
Total OPEB liability - beginning	<u>2,086,026</u>	<u>1,902,553</u>
Total OPEB liability - ending	<u>\$ 2,811,520</u>	<u>\$ 2,086,026</u>
Plan Fiduciary Net Position		
Contributions - employer	30,276	37,121
Contributions - employee	-	-
Net investment income	-	-
Benefit payments, including refunds	(30,276)	(37,121)
Administrative	<u>-</u>	<u>-</u>
Net change in plan fiduciary net position	-	-
Plan fiduciary net position - beginning	<u>-</u>	<u>-</u>
Plan fiduciary net position - ending	<u>\$ -</u>	<u>\$ -</u>
Net OPEB Liability	<u>\$ 2,811,520</u>	<u>\$ 2,086,026</u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u>0.00%</u>	<u>0.00%</u>
Covered-employee payroll	<u>\$ 11,463,285</u>	<u>\$ 10,334,042</u>
Net position liability as a percentage of covered-employee payroll	<u>24.53%</u>	<u>20.19%</u>

**CITY OF EDWARDSVILLE, ILLINOIS**

SCHEDULE OF EMPLOYER PAID CONTRIBUTIONS  
RETIREE MEDICAL PROGRAM  
APRIL 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Actuarial Determined Contribution	\$ 422,683	\$ 255,259	\$ 234,873	\$ 234,873	\$ 184,795	\$ 184,795	\$ 220,866	\$ 220,866	\$ 248,491	\$ 248,491
Contributions in relation to actuarial determined contribution	<u>30,276</u>	<u>37,121</u>	<u>37,032</u>	<u>37,110</u>	<u>27,940</u>	<u>27,940</u>	<u>23,412</u>	<u>23,470</u>	<u>25,313</u>	<u>25,313</u>
Contribution deficiency (excess)	<u>\$ 392,407</u>	<u>\$ 218,138</u>	<u>\$ 197,841</u>	<u>\$ 197,763</u>	<u>\$ 156,855</u>	<u>\$ 156,855</u>	<u>\$ 197,454</u>	<u>\$ 197,396</u>	<u>\$ 223,178</u>	<u>\$ 223,178</u>
Covered-employee Payroll	<u>11,463,285</u>	<u>10,334,042</u>	<u>10,334,042</u>	<u>10,334,042</u>	<u>10,334,042</u>	<u>9,472,909</u>	<u>9,472,909</u>	<u>8,679,158</u>	<u>8,679,158</u>	<u>9,334,000</u>
Contributions as a percentage of covered-employee payroll	<u>0.26%</u>	<u>0.36%</u>	<u>0.36%</u>	<u>0.36%</u>	<u>0.27%</u>	<u>0.29%</u>	<u>0.25%</u>	<u>0.27%</u>	<u>0.29%</u>	<u>0.27%</u>

18 Actuarial valuations are performed as of April 30 of each year with the related contributions to be made in the following year. Actuarial valuation date for above is April 30, 2019.

The actuarial valuations presented are prepared using the following parameters:

Actuarial Cost Method:	Entry Age Normal Cost
Amortization Method:	Level Percentage of Payroll
Assumed Retirement Age	Age 58 and completion of 10 years of service
Actuarial Assumptions:	
Discount Rate	2.60%
Healthcare Inflation	6.00% grading down .25% per year until 4.00%
Salary Appreciation	4.00%
Inflation	2.25%
Mortality Rates	
Pre-Retirement	RP-2014 Healthy Employee Table
Post-Retirement	RP-2014 Healthy Annuitant Table

**CITY OF EDWARDSVILLE, ILLINOIS**

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
APRIL 30, 2019

Special Revenue Funds

	TIF #2	TIF #4	MFT	ESDA	Street and Bridge	Liability Insurance	Tourism Promotion	Parks and Playgrounds	Municipal Band	Retirement
<u>Assets</u>										
Cash and Equivalents	\$ -	\$ 1,349,629	\$ 491,897	\$ 25,325	\$ -	\$ -	\$ 243,149	\$ -	\$ 94,884	\$ 71,597
Investments	-	122,177	772,233	1,927	-	-	6,064	-	16,823	14,786
Receivables:										
Accounts Receivable	-	-	-	-	-	-	26,918	-	-	-
Property Tax	1,162,400	106,600	-	6,700	920,800	488,700	-	925,300	93,900	733,800
Intergovernmental	-	-	58,947	-	-	-	-	-	-	-
Due From Other Funds	-	-	19,756	-	-	-	11,606	-	-	-
Prepaid Expenses	-	-	-	-	-	-	-	16,239	116	-
<b>Total Assets</b>	<b>\$ 1,162,400</b>	<b>\$ 1,578,406</b>	<b>\$ 1,342,833</b>	<b>\$ 33,952</b>	<b>\$ 920,800</b>	<b>\$ 488,700</b>	<b>\$ 287,737</b>	<b>\$ 941,539</b>	<b>\$ 205,723</b>	<b>\$ 820,183</b>
<u>Liabilities, Deferred Inflows of Resources, and Fund Balance</u>										
Liabilities:										
Accounts Payable	\$ -	\$ 65,043	\$ 9,973	\$ -	\$ -	\$ -	\$ 53,973	\$ 4,974	\$ -	\$ -
Accrued Wages	-	-	-	-	-	-	-	14,849	-	-
Due to Other Funds	189,526	-	-	-	324,867	418	-	131,133	-	-
<b>Total Liabilities</b>	<b>189,526</b>	<b>65,043</b>	<b>9,973</b>	<b>-</b>	<b>324,867</b>	<b>418</b>	<b>53,973</b>	<b>150,956</b>	<b>-</b>	<b>-</b>
Deferred Inflows of Resources:										
Deferred Revenue	1,162,400	106,600	-	6,700	920,800	488,700	-	973,375	93,900	733,800
Fund Balance:										
Nonspendable	-	-	-	-	-	-	-	16,239	116	-
Restricted	-	1,406,763	1,332,860	27,252	-	-	-	-	111,707	86,383
Committed	-	-	-	-	-	-	233,764	-	-	-
Unassigned	(189,526)	-	-	-	(324,867)	(418)	-	(199,031)	-	-
<b>Total Fund Balance (Deficit)</b>	<b>(189,526)</b>	<b>1,406,763</b>	<b>1,332,860</b>	<b>27,252</b>	<b>(324,867)</b>	<b>(418)</b>	<b>233,764</b>	<b>(182,792)</b>	<b>111,823</b>	<b>86,383</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balance</b>	<b>\$ 1,162,400</b>	<b>\$ 1,578,406</b>	<b>\$ 1,342,833</b>	<b>\$ 33,952</b>	<b>\$ 920,800</b>	<b>\$ 488,700</b>	<b>\$ 287,737</b>	<b>\$ 941,539</b>	<b>\$ 205,723</b>	<b>\$ 820,183</b>

**CITY OF EDWARDSVILLE, ILLINOIS**

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
APRIL 30, 2019

Special Revenue Funds

	Social Security	Capital Improvement	Community Redevelopment	Incremental Sales Tax	Wildey Theatre	SIUE Public Safety	Capital Equipment	Plummer Family Park	Total
<u>Assets</u>									
Cash and Equivalents	\$ -	\$ 41,335	\$ -	\$ 431,993	\$ 301,576	\$ 627,071	\$ 990,394	\$ -	\$ 4,668,850
Investments	-	33,705	-	2,792	3,384	11,061	25,109	-	1,010,061
Receivables:									
Accounts Receivable	-	101,077	28,778	-	-	-	-	-	156,773
Property Tax	600,500	-	-	-	-	-	-	-	5,038,700
Intergovernmental	-	-	159,203	32,521	-	-	-	-	250,671
Due From Other Funds	-	-	-	-	-	-	-	-	31,362
Prepaid Expenses	-	-	194,696	-	5,274	-	-	-	216,325
<b>Total Assets</b>	<b>\$ 600,500</b>	<b>\$ 176,117</b>	<b>\$ 382,677</b>	<b>\$ 467,306</b>	<b>\$ 310,234</b>	<b>\$ 638,132</b>	<b>\$ 1,015,503</b>	<b>\$ -</b>	<b>\$ 11,372,742</b>
<u>Liabilities, Deferred Inflows of Resources, and Fund Balance</u>									
Liabilities:									
Accounts Payable	\$ -	\$ 10,604	\$ -	\$ -	\$ 13,061	\$ -	\$ -	\$ 1,059,013	\$ 1,216,641
Accrued Wages	-	-	-	-	6,949	-	-	-	21,798
Due to Other Funds	76,736	-	193,844	-	-	-	-	-	916,524
<b>Total Liabilities</b>	<b>76,736</b>	<b>10,604</b>	<b>193,844</b>	<b>-</b>	<b>20,010</b>	<b>-</b>	<b>-</b>	<b>1,059,013</b>	<b>2,154,963</b>
Deferred Inflows of Resources:									
Deferred Revenue	600,500	-	25,059	4,821	-	-	-	-	5,116,655
Fund Balance:									
Nonspendable	-	-	194,696	-	5,274	-	-	-	216,325
Restricted	-	-	-	462,485	-	-	-	-	3,427,450
Committed	-	165,513	-	-	284,950	638,132	1,015,503	-	2,337,862
Unassigned	(76,736)	-	(30,922)	-	-	-	-	(1,059,013)	(1,880,513)
<b>Total Fund Balance (Deficit)</b>	<b>(76,736)</b>	<b>165,513</b>	<b>163,774</b>	<b>462,485</b>	<b>290,224</b>	<b>638,132</b>	<b>1,015,503</b>	<b>(1,059,013)</b>	<b>4,101,124</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balance</b>	<b>\$ 600,500</b>	<b>\$ 176,117</b>	<b>\$ 382,677</b>	<b>\$ 467,306</b>	<b>\$ 310,234</b>	<b>\$ 638,132</b>	<b>\$ 1,015,503</b>	<b>\$ -</b>	<b>\$ 11,372,742</b>

**CITY OF EDWARDSVILLE, ILLINOIS**

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
APRIL 30, 2019

	Debt Service Fund	Capital Project Fund	Permanent Funds			Total Nonmajor Governmental Funds
	Municipal Facilities	Public Safety Facilities	Police Department Endowment	Mobile Intensive Care	Total	
<u>Assets</u>						
Cash and Equivalents	\$ -	\$ -	\$ 27,867	\$ 86,244	\$ 114,111	\$ 4,782,961
Investments	-	-	51,914	211,699	263,613	1,273,674
Receivables:						
Accounts Receivable	-	-	-	-	-	156,773
Property Tax	-	-	-	-	-	5,038,700
Intergovernmental	-	291,663	-	-	-	542,334
Due From Other Funds	-	-	-	-	-	31,362
Prepaid Expenses	-	-	-	-	-	216,325
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>216,325</u>
 Total Assets	 <u>\$ -</u>	 <u>\$ 291,663</u>	 <u>\$ 79,781</u>	 <u>\$ 297,943</u>	 <u>\$ 377,724</u>	 <u>\$ 12,042,129</u>
 <u>Liabilities, Deferred Inflows of Resources, and Fund Balance</u>						
Liabilities:						
Accounts Payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,216,641
Accrued Wages	-	-	-	-	-	21,798
Due to Other Funds	-	1,078,111	-	9,700	9,700	2,004,335
Total Liabilities	<u>-</u>	<u>1,078,111</u>	<u>-</u>	<u>9,700</u>	<u>9,700</u>	<u>3,242,774</u>
Deferred Inflows of Resources:						
Deferred Revenue	-	99,754	-	-	-	5,216,409
	<u>-</u>	<u>99,754</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,216,409</u>
Fund Balance:						
Nonspendable	-	-	-	288,243	288,243	504,568
Restricted	-	-	79,781	-	79,781	3,507,231
Committed	-	-	-	-	-	2,337,862
Unassigned	-	(886,202)	-	-	-	(2,766,715)
Total Fund Balance (Deficit)	<u>-</u>	<u>(886,202)</u>	<u>79,781</u>	<u>288,243</u>	<u>368,024</u>	<u>3,582,946</u>
 Total Liabilities, Deferred Inflows of Resources, and Fund Balance	 <u>\$ -</u>	 <u>\$ 291,663</u>	 <u>\$ 79,781</u>	 <u>\$ 297,943</u>	 <u>\$ 377,724</u>	 <u>\$ 12,042,129</u>

**CITY OF EDWARDSVILLE, ILLINOIS**

COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED APRIL 30, 2019

Special Revenue Funds

	TIF #2	TIF #4	MFT	ESDA	Street and Bridge	Liability Insurance	Tourism Promotion	Parks and Playgrounds	Municipal Band	Retirement
<b>Revenues:</b>										
Property Tax	\$ 1,089,125	\$ 91,997	\$ -	\$ 6,544	\$ 846,962	\$ 487,096	\$ -	\$ 776,436	\$ 93,060	\$ 731,370
Telecommunication Tax	-	-	-	-	-	-	-	-	-	-
Sales Tax	-	-	-	-	-	-	-	-	-	-
State Allotments	-	-	706,214	-	-	-	-	-	-	-
Grants	-	-	56,542	-	-	-	-	-	-	-
Other Local Taxes	-	-	-	-	-	-	224,530	-	-	-
Charges for Services	-	-	-	-	-	-	-	289,998	-	-
Investment Earnings	(1,481)	22,919	21,370	465	(227)	1,914	3,530	(505)	2,317	2,378
Miscellaneous	-	-	-	-	-	-	-	25,429	200	-
<b>Total Revenues</b>	<b>1,087,644</b>	<b>114,916</b>	<b>784,126</b>	<b>7,009</b>	<b>846,735</b>	<b>489,010</b>	<b>228,060</b>	<b>1,091,358</b>	<b>95,577</b>	<b>733,748</b>
<b>Expenditures:</b>										
General Government	-	-	-	-	-	44	181,937	-	-	567,023
Highways and Streets	439,161	16,410	424,276	-	1,312	-	-	-	-	-
Public Safety	-	-	-	2,460	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-	-	1,088,894	92,017	-
Capital Outlay	16,693	78,316	80,222	-	1,269,554	-	-	117,770	-	-
Debt Service:										
Principal	-	140,000	-	-	-	-	-	-	-	-
Interest and Charges	-	63,908	-	-	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>455,854</b>	<b>298,634</b>	<b>504,498</b>	<b>2,460</b>	<b>1,270,866</b>	<b>44</b>	<b>181,937</b>	<b>1,206,664</b>	<b>92,017</b>	<b>567,023</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>631,790</b>	<b>(183,718)</b>	<b>279,628</b>	<b>4,549</b>	<b>(424,131)</b>	<b>488,966</b>	<b>46,123</b>	<b>(115,306)</b>	<b>3,560</b>	<b>166,725</b>
<b>Other Financing Sources (Uses):</b>										
Transfers In (Out)	(520,000)	520,000	(100,000)	-	-	(528,763)	-	59,359	190	(98,727)
<b>Total Other Financing Sources (Uses)</b>	<b>(520,000)</b>	<b>520,000</b>	<b>(100,000)</b>	<b>-</b>	<b>-</b>	<b>(528,763)</b>	<b>-</b>	<b>59,359</b>	<b>190</b>	<b>(98,727)</b>
<b>Net Change in Fund Balances</b>	<b>111,790</b>	<b>336,282</b>	<b>179,628</b>	<b>4,549</b>	<b>(424,131)</b>	<b>(39,797)</b>	<b>46,123</b>	<b>(55,947)</b>	<b>3,750</b>	<b>67,998</b>
<b>Fund Balance, (Deficit) Beginning of Year</b>	<b>(301,316)</b>	<b>1,070,481</b>	<b>1,153,232</b>	<b>22,703</b>	<b>99,264</b>	<b>39,379</b>	<b>187,641</b>	<b>(126,845)</b>	<b>108,073</b>	<b>18,385</b>
<b>Fund Balance (Deficit), End of Year</b>	<b>\$ (189,526)</b>	<b>\$ 1,406,763</b>	<b>\$ 1,332,860</b>	<b>\$ 27,252</b>	<b>\$ (324,867)</b>	<b>\$ (418)</b>	<b>\$ 233,764</b>	<b>\$ (182,792)</b>	<b>\$ 111,823</b>	<b>\$ 86,383</b>

**CITY OF EDWARDSVILLE, ILLINOIS**

COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED APRIL 30, 2019

Special Revenue Funds

	Social Security	Capital Improvement	Community Redevelopment	Incremental Sales Tax	Wildey Theatre	SIUE Public Safety	Capital Equipment	Parks Improvement	Total
<b>Revenues:</b>									
Property Tax	\$ 578,696	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,701,286
Telecommunication Tax	-	-	389,094	-	-	-	-	-	389,094
Sales Tax	-	253,224	-	319,370	-	-	-	-	572,594
State Allotments	-	-	-	-	-	-	-	-	706,214
Grants	-	171,303	-	-	-	-	-	-	227,845
Other Local Taxes	-	1,321,186	185,553	-	-	-	-	-	1,731,269
Charges for Services	-	-	-	-	1,209,666	311,000	-	-	1,810,664
Investment Earnings	242	2,878	(1,209)	3,604	4,909	16,132	17,696	-	96,932
Miscellaneous	-	-	-	-	23,250	-	-	-	48,879
<b>Total Revenues</b>	<b>578,938</b>	<b>1,748,591</b>	<b>573,438</b>	<b>322,974</b>	<b>1,237,825</b>	<b>327,132</b>	<b>17,696</b>	<b>-</b>	<b>10,284,777</b>
<b>Expenditures:</b>									
General Government	526,938	-	89,689	-	-	-	-	-	1,365,631
Highways and Streets	-	124,748	-	-	-	-	-	-	1,005,907
Public Safety	-	-	-	-	-	-	-	-	2,460
Culture and Recreation	-	-	-	-	1,062,361	-	-	-	2,243,272
Capital Outlay	-	1,944,627	7,100	-	22,300	-	-	1,059,013	4,595,595
Debt Service:									
Principal	-	285,780	-	-	-	-	-	-	425,780
Interest and Charges	-	107,999	-	-	-	-	-	-	171,907
<b>Total Expenditures</b>	<b>526,938</b>	<b>2,463,154</b>	<b>96,789</b>	<b>-</b>	<b>1,084,661</b>	<b>-</b>	<b>-</b>	<b>1,059,013</b>	<b>9,810,552</b>
Excess (Deficiency) of Revenues Over Expenditures	52,000	(714,563)	476,649	322,974	153,164	327,132	17,696	(1,059,013)	474,225
<b>Other Financing Sources (Uses):</b>									
Transfers In (Out)	(91,475)	-	(606,000)	-	-	-	-	-	(1,365,416)
<b>Total Other Financing Sources (Uses)</b>	<b>(91,475)</b>	<b>-</b>	<b>(606,000)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(1,365,416)</b>
Net Change in Fund Balances	(39,475)	(714,563)	(129,351)	322,974	153,164	327,132	17,696	(1,059,013)	(891,191)
Fund Balance, (Deficit) Beginning of Year	(37,261)	880,076	293,125	139,511	137,060	311,000	997,807	-	4,992,315
Fund Balance (Deficit), End of Year	\$ (76,736)	\$ 165,513	\$ 163,774	\$ 462,485	\$ 290,224	\$ 638,132	\$ 1,015,503	\$ (1,059,013)	\$ 4,101,124

**CITY OF EDWARDSVILLE, ILLINOIS**

COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED APRIL 30, 2019

	Debt Service Fund	Capital Project Fund	Permanent Funds			Total Nonmajor Governmental Funds
	Municipal Facilities	Public Safety Facilities	Police Department Endowment	Mobile Intensive Care	Total	
Revenues:						
Property Tax	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,701,286
Telecommunication Tax	-	-	-	-	-	389,094
Sales Tax	-	1,246,687	-	-	-	1,819,281
State Allotments	-	-	-	-	-	706,214
Grants	-	-	-	-	-	227,845
Other Local Taxes	-	-	-	-	-	1,731,269
Charges for Services	-	-	-	-	-	1,810,664
Investment Earnings	(14,786)	(23,347)	1,393	5,198	6,591	65,390
Miscellaneous	-	-	-	310	310	49,189
Total Revenues	<u>(14,786)</u>	<u>1,223,340</u>	<u>1,393</u>	<u>5,508</u>	<u>6,901</u>	<u>11,500,232</u>
Expenditures:						
General Government	-	-	-	-	-	1,365,631
Highways and Streets	-	-	-	-	-	1,005,907
Public Safety	-	-	-	-	-	2,460
Culture and Recreation	-	-	-	-	-	2,243,272
Capital Outlay	-	73,725	-	-	-	4,669,320
Debt Service:						
Principal	92,069	1,050,638	-	-	-	1,568,487
Interest and Charges	17,436	431,149	-	-	-	620,492
Total Expenditures	<u>109,505</u>	<u>1,555,512</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>11,475,569</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(124,291)</u>	<u>(332,172)</u>	<u>1,393</u>	<u>5,508</u>	<u>6,901</u>	<u>24,663</u>
Other Financing Sources (Uses):						
Transfers In (Out)	124,291	-	-	-	-	(1,241,125)
Total Other Financing Sources (Uses)	<u>124,291</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,241,125)</u>
Net Change in Fund Balances	-	(332,172)	1,393	5,508	6,901	(1,216,462)
Fund Balance, (Deficit) Beginning of Year	-	(554,030)	78,388	282,735	361,123	4,799,408
Fund Balance (Deficit), End of Year	<u>\$ -</u>	<u>\$ (886,202)</u>	<u>\$ 79,781</u>	<u>\$ 288,243</u>	<u>\$ 368,024</u>	<u>\$ 3,582,946</u>

CITY OF EDWARDSVILLE, ILLINOIS

GENERAL FUND  
SCHEDULE OF EXPENDITURES COMPARED TO BUDGET  
FOR THE YEAR ENDED APRIL 30, 2019

	<u>Budget</u>	<u>Actual</u>
General Government:		
Legislative and Executive:		
Personal Services	\$ 269,460	\$ 315,010
Supplies	12,425	21,801
SIUE Destination	8,900	8,842
Contractual Services	28,425	21,186
Capital Outlay	-	29,650
Total Legislative and Executive	<u>319,210</u>	<u>396,489</u>
Legal and Judicial:		
Personal Services	206,769	213,785
Supplies	1,000	1,266
Contractual Services	53,570	41,593
Total Legal and Judicial	<u>261,339</u>	<u>256,644</u>
City Clerk/Collector:		
Personal Services	633,115	468,387
Supplies	78,000	81,611
Contractual Services	146,120	160,556
Capital Outlay	113,000	121,607
Total City Clerk	<u>970,235</u>	<u>832,161</u>
City Treasurer:		
Personal Services	16,200	16,201
Contractual Services	26,875	19,209
Total City Treasurer	<u>43,075</u>	<u>35,410</u>
Human Resources:		
Personal Services	267,798	170,172
Supplies	2,100	1,733
Contractual Services	72,188	52,037
Total Human Resources	<u>342,086</u>	<u>223,942</u>
Economic Development		
Personal Services	89,476	89,368
Supplies	24,500	305
Contractual Services	224,780	134,937
Total Planning and Zoning	<u>338,756</u>	<u>224,610</u>

CITY OF EDWARDSVILLE, ILLINOIS

GENERAL FUND  
SCHEDULE OF EXPENDITURES COMPARED TO BUDGET (CONTINUED)  
FOR THE YEAR ENDED APRIL 30, 2019

	<u>Budget</u>	<u>Actual</u>
General Government: (Continued)		
Public Grounds and Buildings:		
Personal Services	\$ 91,708	\$ 125,709
Supplies	33,000	50,300
Contractual Services	558,500	513,661
Capital Outlay	<u>1,500</u>	<u>891</u>
Total Public Grounds and Buildings	<u>684,708</u>	<u>690,561</u>
 Total General Government	 <u>2,959,409</u>	 <u>2,659,817</u>
 Public Safety:		
Police and Fire Commission:		
Supplies	50	46
Contractual Services	<u>9,350</u>	<u>2,780</u>
Total Police and Fire Commission	<u>9,400</u>	<u>2,826</u>
 Police Department:		
Personal Services	5,855,837	5,668,840
Supplies	198,280	175,868
Contractual Services	323,438	262,667
Capital Outlay	<u>97,170</u>	<u>81,466</u>
Total Police Department	<u>6,474,725</u>	<u>6,188,841</u>
 Fire Department:		
Personal Services	3,636,111	3,605,216
Supplies	102,425	96,031
Contractual Services	215,850	269,443
Capital Outlay	<u>68,500</u>	<u>49,956</u>
Total Fire Department	<u>4,022,886</u>	<u>4,020,646</u>
 Total Public Safety	 <u>10,507,011</u>	 <u>10,212,313</u>

**CITY OF EDWARDSVILLE, ILLINOIS**

GENERAL FUND  
SCHEDULE OF EXPENDITURES COMPARED TO BUDGET (CONTINUED)  
FOR THE YEAR ENDED APRIL 30, 2019

	<u>Budget</u>	<u>Actual</u>
Highways and Streets:		
Personal Services	\$ 999,111	\$ 1,031,472
Supplies	60,550	60,460
Contractual Services	901,600	1,238,720
Capital Outlay	<u>100,550</u>	<u>100,219</u>
Total Highways and Streets	<u>2,061,811</u>	<u>2,430,871</u>
Public Works:		
Personal Services	1,639,281	1,498,069
Supplies	27,600	23,260
Contractual Services	149,625	185,514
Capital Outlay	<u>36,250</u>	<u>34,741</u>
Total Public Works	<u>1,852,756</u>	<u>1,741,584</u>
Culture and Recreation:		
Cable TV Commission:		
Personal Services	127,799	243,595
Supplies	14,950	14,611
Contractual Services	<u>17,530</u>	<u>8,000</u>
Total Cable TV Commission	<u>160,279</u>	<u>266,206</u>
Historic Preservation:		
Supplies	4,000	2,450
Contractual Services	<u>2,400</u>	<u>1,708</u>
Total Historic Preservation	<u>6,400</u>	<u>4,158</u>
Culture and Recreation: (Continued)		
Beautification Committee		
Personal Services	\$ 4,150	\$ 2,297
Supplies	18,975	19,035
Contractual Services	<u>26,800</u>	<u>26,790</u>
Total Beautification Committee	<u>49,925</u>	<u>48,122</u>
Total Culture and Recreation	<u>216,604</u>	<u>318,486</u>
Total Expenditures	<u>\$ 17,597,591</u>	<u>\$ 17,363,071</u>

**CITY OF EDWARDSVILLE, ILLINOIS**

TAX RATES AND EXTENSIONS  
APRIL 30, 2019

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Total Assessed Value	\$ 576,106,306	\$ 577,603,490	\$ 575,553,655	\$ 581,554,858	\$ 588,365,147	\$ 610,879,864	\$ 645,285,934	\$ 703,566,792	\$ 736,756,700	\$ 752,544,656
Tax Increment Financing -										
District #1	\$ 7,592,930	\$ 7,080,350	\$ 6,816,870	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District #2	\$ 7,188,660	\$ 7,266,990	\$ 8,856,750	\$ 9,087,420	\$ 10,207,860	\$ 10,233,470	\$ 10,621,840	\$ 11,683,390	\$ 14,426,890	\$ 15,538,530
North Gateway Commerce Center	\$ 22,624,950	\$ 22,301,080	\$ 20,708,960	\$ 20,100,450	\$ 19,733,280	\$ 19,108,500	\$ 19,141,580	\$ 18,809,670	\$ 18,813,380	\$ 19,423,220
North Main Street	\$ 679,330	\$ 622,360	\$ 556,580	\$ 502,680	\$ 484,240	\$ 499,260	\$ 701,450	\$ 1,043,540	\$ 1,234,800	\$ 1,424,920
Special Service Area -										
Edwardsville	\$ 2,021,020	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Madison Avenue	\$ 11,449,120	\$ 11,195,780	\$ 10,875,510	\$ 10,897,710	\$ 10,547,170	\$ 10,375,130	\$ 10,583,050	\$ 10,873,690	\$ 11,149,550	\$ 11,211,950
St. Louis Street	\$ -	\$ -	\$ 6,868,730	\$ 6,603,910	\$ 6,439,840	\$ 6,553,020	\$ 6,583,540	\$ 7,087,200	\$ 7,323,110	\$ 7,512,920
Rates:										
General	\$ 0.2510	\$ 0.2503	\$ 0.2458	\$ 0.2584	\$ 0.2555	\$ 0.2473	\$ 0.2342	\$ 0.2148	\$ 0.2052	\$ 0.2009
ESDA	0.0011	0.0011	0.0011	0.0011	0.0011	0.0010	0.0010	0.0009	0.0009	0.0009
Garbage	0.0955	0.0918	0.1009	0.0999	0.0988	0.0952	0.0685	0.0458	0.0404	0.0396
Parks and Playgrounds	0.0849	0.0857	0.0861	0.0853	0.0844	0.0895	0.0942	0.0971	0.1023	0.1197
Library	0.1979	0.2028	0.2035	0.2005	0.2064	0.2038	0.1971	0.1843	0.1800	0.1794
School Crossing Guard	0.0093	0.0093	0.0094	0.0094	0.0093	0.0090	0.0086	0.0079	0.0076	0.0075
Public Comfort Station	-	0.0035	0.0036	0.0036	0.0036	0.0035	0.0034	0.0032	0.0045	0.0045
Band	0.0238	0.0203	0.0204	0.0202	0.0158	0.0153	0.0145	0.0133	0.0128	0.0126
Fire Protection	0.1563	0.1605	0.1611	0.1595	0.1577	0.1550	0.1933	0.1773	0.1694	0.1659
Fire Pension	0.0651	0.0715	0.0790	0.0817	0.1086	0.1107	0.1103	0.1062	0.1076	0.1199
Police Protection	0.0809	0.0877	0.0881	0.0872	0.0862	0.0847	0.0802	0.0736	0.0798	0.0782
Police Pension	0.1078	0.1183	0.1251	0.1239	0.1401	0.1441	0.1419	0.1355	0.1372	0.1377
IMRF	0.0912	0.0883	0.0939	0.0930	0.0920	0.0998	0.1038	0.1024	0.1006	0.0985
Bond and Interest	0.0175	0.0176	-	-	-	-	-	-	-	-
Social Security	0.0738	0.0736	0.0739	0.0758	0.0809	0.0811	0.0838	0.0805	0.0796	0.0806
Street and Bridge	0.0964	0.0961	0.1052	0.1042	0.1030	0.0993	0.0941	0.1094	0.1165	0.1236
Liability Insurance	0.0618	0.0632	0.0722	0.0792	0.0940	0.0977	0.0724	0.0665	0.0670	0.0656
	\$ 1.4143	\$ 1.4416	\$ 1.4693	\$ 1.4829	\$ 1.5374	\$ 1.5370	\$ 1.5013	\$ 1.4187	\$ 1.4114	\$ 1.4351
Tax Increment Financing -										
District #1	\$ 6,7782	\$ 6,9105	\$ 6,9312	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District #2	\$ 6,7782	\$ 6,9105	\$ 6,9312	\$ 7,0689	\$ 7,2455	\$ 7,2364	\$ 7,2947	\$ 6,9818	\$ 7,5488	\$ 7,5565
North Gateway Commerce Center	\$ 7,3074	\$ 7,4596	\$ 7,7132	\$ 7,8831	\$ 8,0642	\$ 8,0649	\$ 8,1106	\$ 7,8032	\$ 8,3694	\$ 8,3662
North Main Street	\$ 6,7782	\$ 6,9106	\$ 6,9312	\$ 7,0690	\$ 7,2455	\$ 7,2364	\$ 7,2947	\$ 6,9818	\$ 7,5488	\$ 7,5565
Special Service Area -										
Edwardsville	\$ 0.2722	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Madison Avenue	\$ 0.2872	\$ 0.2982	\$ 0.3016	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
St. Louis Street	\$ -	\$ -	\$ 0.4926	\$ -	\$ 0.5442	\$ 0.5415	\$ 0.5449	\$ 0.4973	\$ 0.4862	\$ 0.4782

**CITY OF EDWARDSVILLE, ILLINOIS**

TAX RATES AND EXTENSIONS  
APRIL 30, 2019

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Extensions:</b>										
General	\$ 1,446,027	\$ 1,445,742	\$ 1,414,711	\$ 1,502,738	\$ 1,503,273	\$ 1,510,706	\$ 1,511,260	\$ 1,511,262	\$ 1,511,825	\$ 1,511,862
ESDA	6,337	6,354	6,331	6,397	6,472	6,109	6,453	6,332	6,631	6,773
Garbage	550,182	530,240	580,734	580,973	581,305	581,558	442,021	322,234	297,650	298,008
Parks and Playgrounds	489,114	495,006	495,552	496,066	496,580	546,737	607,859	683,163	753,702	900,796
Library	1,140,114	1,171,380	1,171,252	1,166,017	1,214,386	1,244,973	1,271,859	1,296,674	1,326,162	1,350,065
School Crossing Guard	53,578	53,717	54,102	54,666	54,718	54,979	55,495	55,582	55,994	56,441
Public Comfort Station	-	20,216	20,720	20,936	21,181	21,381	21,940	22,514	33,154	33,864
Band	137,113	117,254	117,413	117,474	92,962	93,465	93,566	93,574	94,305	94,821
Fire Protection	900,454	927,054	927,217	927,580	927,852	946,864	1,247,338	1,247,424	1,248,066	1,248,472
Fire Pension	375,045	412,986	454,687	475,130	638,964	676,244	711,750	747,188	792,750	902,301
Police Protection	466,070	506,558	507,063	507,116	507,171	517,415	517,519	517,825	587,932	588,490
Police Pension	621,043	683,305	720,017	720,547	824,300	880,278	915,661	953,333	1,010,830	1,036,254
IMRF	525,409	510,024	540,445	540,846	541,296	609,658	669,807	720,452	741,177	741,256
Bond and Interest	100,819	101,658	-	-	-	-	-	-	-	-
Social Security	425,166	425,116	425,334	440,819	475,987	495,423	540,750	566,371	586,458	606,551
Street and Bridge	555,366	555,077	605,482	605,980	606,016	606,604	607,214	769,702	858,321	930,145
Liability Insurance	356,034	365,045	415,550	460,591	553,063	596,829	467,187	467,872	493,627	493,669
	<u>\$ 8,147,871</u>	<u>\$ 8,326,732</u>	<u>\$ 8,456,610</u>	<u>\$ 8,623,876</u>	<u>\$ 9,045,526</u>	<u>\$ 9,389,223</u>	<u>\$ 9,687,679</u>	<u>\$ 9,981,502</u>	<u>\$ 10,398,584</u>	<u>\$ 10,799,768</u>
<b>Tax Increment Financing -</b>										
District #1	<u>\$ 514,664</u>	<u>\$ 489,288</u>	<u>\$ 472,491</u>	<u>\$ -</u>	<u>\$ -</u>					
District #2	<u>\$ 487,263</u>	<u>\$ 502,186</u>	<u>\$ 613,880</u>	<u>\$ 642,381</u>	<u>\$ 739,611</u>	<u>\$ 740,536</u>	<u>\$ 774,832</u>	<u>\$ 815,723</u>	<u>\$ 1,089,057</u>	<u>\$ 1,174,184</u>
North Gateway Commerce Center	<u>\$ 1,653,297</u>	<u>\$ 1,663,562</u>	<u>\$ 1,597,324</u>	<u>\$ 1,584,539</u>	<u>\$ 1,591,331</u>	<u>\$ 1,541,081</u>	<u>\$ 1,552,497</u>	<u>\$ 1,467,756</u>	<u>\$ 1,574,586</u>	<u>\$ 1,624,985</u>
North Main Street	<u>\$ 46,047</u>	<u>\$ 43,009</u>	<u>\$ 38,578</u>	<u>\$ 35,534</u>	<u>\$ 35,086</u>	<u>\$ 36,129</u>	<u>\$ 51,169</u>	<u>\$ 72,859</u>	<u>\$ 93,213</u>	<u>\$ 107,675</u>
<b>Special Service Area -</b>										
Edwardsville	<u>\$ 5,501</u>	<u>\$ -</u>	<u>\$ -</u>							
Madison Avenue	<u>\$ 32,882</u>	<u>\$ 33,386</u>	<u>\$ 32,801</u>	<u>\$ -</u>	<u>\$ -</u>					
St. Louis Street	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 33,835</u>	<u>\$ -</u>	<u>\$ 35,046</u>	<u>\$ 35,485</u>	<u>\$ 35,880</u>	<u>\$ 35,245</u>	<u>\$ 35,605</u>	<u>\$ 35,927</u>

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

To the Mayor and City Council  
City of Edwardsville, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Edwardsville, Illinois as of and for the year ended April 30, 2019, and the related notes to the financial statements, which collectively comprise the City of Edwardsville, Illinois' basic financial statements, and have issued our report thereon dated September 19, 2020.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Edwardsville, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Edwardsville, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Edwardsville, Illinois' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Edwardsville, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

C. J. Schlueter & Company LLC

Certified Public Accountants  
Alton, Illinois  
September 19, 2020

**INDEPENDENT AUDITOR'S REPORT ON  
COMPLIANCE WITH TAX INCREMENT FINANCING ACT**

To the Mayor and City Council  
City of Edwardsville, Illinois

**Report on the Financial Statements**

We have audited the accompanying financial statements of the of the City of Edwardsville, Illinois as of and for the year ended April 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

*Other Matters*

The management of the City of Edwardsville, Illinois is responsible for the government's compliance with laws and regulations. In connection with our audit, referred to above, we selected and tested transactions and records to determine the government's compliance with 65 ILCS 5/11-74.4-3, "Tax Increment Allocation Redevelopment Act".

The results of our tests indicate that for the items tested, the City of Edwardsville, Illinois, complied with Subsection (q) of 65 ILCS 5/11-74.4-3, "Tax Increment Allocation Redevelopment Act". Nothing came to our attention that caused us to believe that, for the items not tested, the City of Edwardsville, Illinois was not in compliance with Subsection (q) of 65 ILCS 5/11-74.4-3, "Tax Increment Allocation Redevelopment Act".

*C. J. Schlom & Co. LLC*

Certified Public Accountants

September 19, 2020